

# A National Statistics Publication for Scotland 16 July 2013

# Revised at 17:45 on 17 September 2013



# OPERATION OF THE HOMELESS PERSONS LEGISLATION IN SCOTLAND: 2012-13

TABLE 16 HAS BEEN UPDATED DUE TO A CODING ERROR.

#### 1. INTRODUCTION

- 1.1. This statistics bulletin provides information on homelessness applications, assessments and outcomes to 31 March 2013. It includes information on the characteristics of applicant households, local authority assessments and the action taken in respect of cases that were concluded. Snapshot data on households in temporary accommodation at 31 March 2013 are presented, together with data on the implementation of the Homeless Persons (Unsuitable Accommodation) (Scotland) Order 2004 and notifications of households at risk of homelessness due to eviction/repossession.
- 1.2. The purpose of this web only publication is to give an overview of key trends and features of homelessness in Scotland. As a consequence, the bulletin provides mainly summary tables and charts. More detailed reference tables providing a full suite of detailed tables have also been published on the <a href="Scottish Government website">Scottish Government website</a>.
- 1.3. This bulletin also updates previously published figures.

### A Quick Guide to Homelessness Applications

- 1.4. There are three stages to a homelessness application. These stages are:
  - The <u>Application</u> stage where the household first presents to the council.
  - The Assessment stage where the council assesses:
    - whether the applicant is homeless;
    - if so, whether the applicant has a priority need (this test was applicable only until 31<sup>st</sup> December 2012);
    - o if so, whether the applicant made themselves homeless intentionally; and
    - if they were unintentionally homeless (and in priority need), and if they have no local connection with the local authority to which they made the application it may test whether they have a local connection with another local authority area.
  - The <u>Outcome</u> stage. The type of accommodation the applicant is entitled to depends on the council's assessment decision.
- 1.5. Applicants are entitled to temporary accommodation, typically whilst they're awaiting an assessment decision, whilst waiting for settled accommodation to be found or, if they are intentionally homeless then they are provided with temporary accommodation and advice and assistance to help them secure alternative accommodation. More information on the duty to provide temporary accommodation can be found in the Code of Guidance on Homelessness.

#### 2. MAIN POINTS

2.1. The main points for the period 1 April – 31 March 2013 (2012-13) are:-

#### **Applications**

- There were 39,827 applications. This was 5,720 (13%) lower than the number of applications received in the same period in 2011-12.
- The number of applications has fallen in 29 out of Scotland's 32 local authorities. Applications increased in East Renfrewshire, Moray and Scottish Borders councils.
- The continuing fall in applications is mainly due to the impact of housing options/ homelessness prevention strategies adopted by most councils over the past few years rather than to changes in the underlying drivers of homelessness.
- Although applications have fallen, there was an increase of 75 applications from those
  presenting due to mortgage default (+16%, 468 applications in 2011/12 and 543 applications
  in 2012/13). This is the first time this number has increased since 2009/10, when 851
  applications due to mortgage default were reported.

#### **Assessments**

- There were 31,964 homeless or threatened with homelessness assessments and this was 3,747 (10%) lower than in 2011-12.
- 30,583 (96%) of applicants assessed as homeless were accorded priority<sup>1</sup> in 2012-13, an increase of 5 percentage points over the same period in 2011-12<sup>2</sup>.
- The number assessed as intentionally homeless is at its highest level since January-March 2002. Although the numbers are small at around 400 per quarter, the number of intentionality decisions has been increasing, whilst the number of applications and homeless assessments have both been reducing.

# Impact of enactment of 2012 homelessness commitment

- In November 2012 the Scottish Parliament approved the Homelessness (Abolition of Priority Need Test) (Scotland) Order 2012 which gave effect to the commitment. From 31st December 2012 the priority need test for homeless households was abolished. As a result, from this date, all unintentionally homeless households are entitled to settled accommodation.
- From 31<sup>st</sup> December 2012, all local authorities met the 2012 homelessness commitment.

#### Outcomes

- A total of 28,281 cases were closed during 2012-13. This is 13% lower than in 2011-12. The number of cases closed has fallen as a result of there being fewer applications overall.
- 75% of priority homeless households secured a local authority, housing association or private let as an outcome. This was one percentage point higher than in 2011-12.

The priority need test was abolished on 31<sup>st</sup> December 2012. For ease of reference in this publication, we have continued to use the phrase for cases following 31<sup>st</sup> December 2012. After this date, 100% of cases assessed as homeless or threatened with homelessness effectively had 'priority need' status.

The proportion of cases assessed as homeless and accorded priority need measures performance against the National Indicator – 'Improve access to suitable housing options for those in housing need'. Further information is available at: <a href="http://www.scotland.gov.uk/About/scotPerforms/indicator/housingneed">http://www.scotland.gov.uk/About/scotPerforms/indicator/housingneed</a>. The assessments chapter of this bulletin from paragraph 4.16 onwards explains the indicator. Chart 8 and Table 4 give full details for each council area.

#### Temporary accommodation (this section has been revised at 17:00 on 17 July 2013)

At 31 March 2013:-

- There were 10,471 households in temporary accommodation a decrease of 279 households (3% decrease) compared to one year earlier.
- Over the last year, the number of households in temporary accommodation increased in 12 out of 32 local authorities. Notable increases have been seen in Angus (+14%), East Lothian (+13%), Shetland (+12%) and Edinburgh (+12%).
- There were 2,936 households with children in temporary accommodation a decrease of 551 households (16% decrease) compared with one year earlier. These households contained a total of 4,847 children, a decrease of 746 children (13% decrease) compared to one year ago.
- The number of households with children in bed & breakfast accommodation in March 2013, at 17 households is slightly lower than a year earlier (a decrease of four). Six of these households were in Fife. The number of households with children in Bed & Breakfast accommodation is now less than a sixth of the March 2008 level (14% of the March 2008 figure).
- A total of four breaches of the Unsuitable Temporary Accommodation Order were reported.
   Single breaches occurred in Fife, Eilean Siar, Midlothian and Shetland each reporting 1 breach.

Households at risk of homelessness due to eviction:

Notifications under section 11 of the Homelessness etc. (Scotland) Act 2003

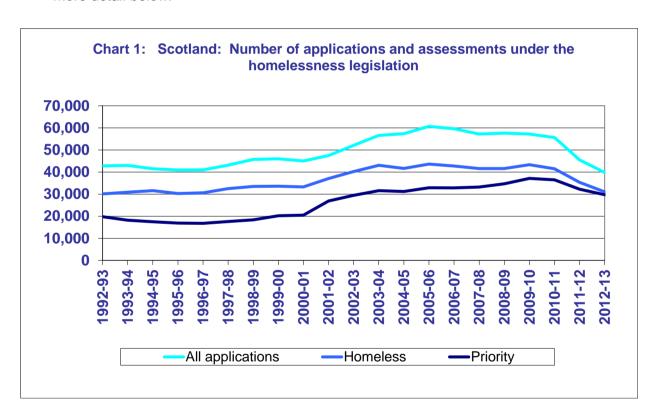
For the period 1 January to 31 March 2013:-

- The number of notifications from creditors in January March 2013 were 27% lower (-1,095 notifications) than in the same period in 2012.
- The number of notifications from housing associations in January March 2013 were 33% lower (-404 notifications) than in the same period in 2012.
- The number of notifications by private landlords was 4% lower (-5 notifications) than a year earlier.

#### 3. APPLICATIONS

#### Trends

- 3.1. Chart 1 shows the number of homeless applications, the number of these assessed as homeless and the number of priority assessments in each year between 1992-93 and 2012-13. Changes in applications and assessments over this period have in part been driven by changes in legislation, policy and practice.
- 3.2. The increase in homelessness between 2000-01 and 2006-07 was, in part, a consequence of Scottish homelessness legislation<sup>3</sup> which extended councils' duties to non-priority homeless households.
- 3.3. The narrowing of the gap between the number of homeless and the number of priority homeless from 2000-01 is primarily a consequence of action by local authorities to move towards the 2012 homelessness commitment that by December 2012 all homeless households will be assessed as priority. Section 4 below provides more detail.
- 3.4. The reduction in homeless applications from 2006-07 and in particular the very large continuing reductions from 2010-11 are mainly due to the impact of the introduction of housing options services in Scottish local authorities with a focus on prevention. This is discussed in more detail below.



<sup>&</sup>lt;sup>3</sup> The Housing (Scotland) Act 2001 extended councils' duties to non-priority homeless and the Homelessness etc (Scotland) Act 2003 set the longer term objective of phasing out the distinction between priority and non-priority homeless. See Summary of Homelessness Legislation for more details.

#### Recent changes

- 3.5. Between 1 April 2012 and 31 March 2013 councils received a total of 39.827 homelessness applications. This is a reduction of over 5,700 (13%) applications over the previous year.
- The number of applications in 2012-13 is 34% lower than the peak value seen in 2005-06, 3.6. when around 61,000 homelessness applications were made (Chart 1).
- 3.7. In the year to 2012-13 the number of applications has fallen in 29 out of 32 local authorities. In thirteen councils the number of applications fell by up to 10% and in two councils - Angus and Orkney - the number of applications fell by over 30%. Applications have increased in three local authority areas - Scottish Borders (17% increase), East Renfrewshire (13% increase) and Moray (6% increase).

# What is causing the reductions?

- 3.8. It is very unlikely that the large reduction in homelessness applications over the past two years is a consequence of any changes in the social and economic factors which cause households to approach councils for assistance with an acute or urgent housing need. All other things being equal we might have expected homeless applications to increase in the present recession and also as a consequence of Welfare Reforms.
- 3.9. It is much more likely that the reductions are a consequence of a major Scotland wide approach to prevent homelessness. Through this, councils have been developing services, generally described as 'housing options services' in which staff assist households to consider the range of options available to address their housing needs. For example councils might provide mediation services to assist in resolving disputes within the household, or they might assist households secure a private let by guaranteeing the rent deposit. As a consequence, some of the households who might previously have made a homelessness application will now have their housing needs met without first becoming homeless or being threatened with homelessness<sup>4</sup>.
- 3.10. An Evaluation of the homelessness options hubs published in May 2012 showed that there was wide variation between councils in the speed of implementation of housing options/ homelessness prevention. The evaluation stated that it was not possible within the evaluation methodology to attribute all of the reduction in applications to the impact of the housing options approach. (Paragraph 2.14). The evaluation also notes in paragraph 3.30 that "la number of local authorities] felt that the progress on housing options 'on the ground' has been very significant indeed". The evaluation, which only covered the start of the roll out of the approach, also went on to add that "a smaller number of local authorities are not in a position yet to have started to make progress."

# Impact on Applications and Assessments

Housing options appears to be having a uniform impact across household types and age 3.11. groups, at least at the Scotland level. There is no evidence to indicate that any one group is being impacted more by housing options work than any other.

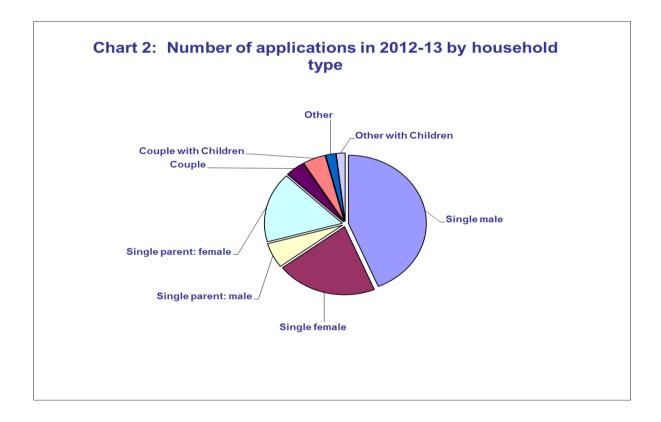
3.12. However, whilst the number of applications has reduced, how these applications are assessed appears to be changing slightly. In 2009/10 and 2010/11, 75% of cases were assessed as homeless or potentially homeless. However, by 2012/13, this proportion had increased by five percentage points to four-fifths. The main reason for this change is a decrease in cases where contact was lost prior to the assessment decision being made.

This development has been supported and promoted by the Scottish Government through the creation and funding of joint local authority housing options hubs in which councils have shared experiences, lessons learned and developed training for staff while developing and implementing their housing options/ homelessness prevention services. Further information on the development of housing options services in Scottish local authorities is available at Homelessness Prevention.

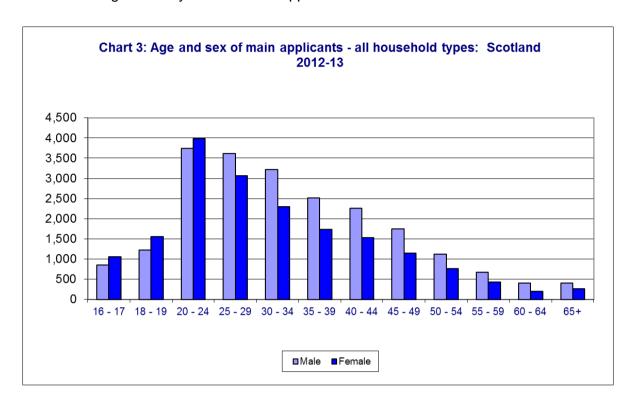
3.13. In summary, whilst housing options work is reducing the total number of applications overall, the evidence suggests that it is also reducing the number of lost contacts between the application and assessment stage. The increase in priority need assessments is linked to local authorities meeting the 2012 target, rather than an underlying change in the profile of those assessed as homeless.

# Characteristics of applicants

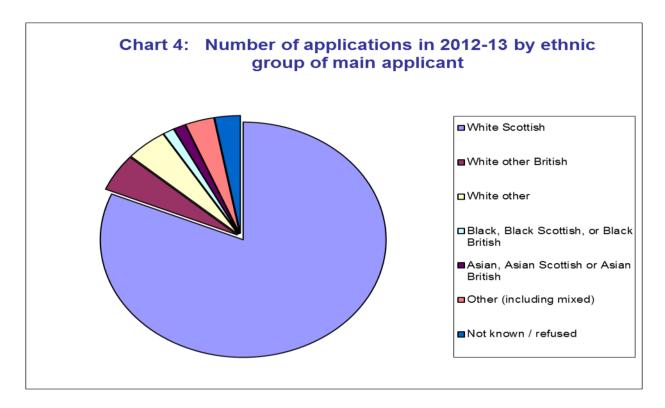
- 3.14. Of the 39,827 applications for assistance in 2012-13, around 25,700 65% were single people, of whom around 17,400 were men and 8,300 were women. Around 11,600 applications (29% of applications) were from households with children, most of whom were single parent households (23% of all applications). Of the 8,979 applications by single parents, 6,621 (74%) were by female applicants. (Chart 2)
- 3.15. Overall, whilst the number of applications has changed over the last ten years, the profile of households has changed only slightly. The proportion of single parents has remained in the range 22% to 24% since 2002-03: the figure for 2012-13 was 23%. However, since 2007-08, there has been a small but noticeable increase in applications from single people, increasing at a rate of one percentage point per annum, from 60% in 2007-08 to 65% in 2012-13. (Chart 2 and table 2c). This increase may be due to local authorities amending their policies to prepare for the removal of priority need.



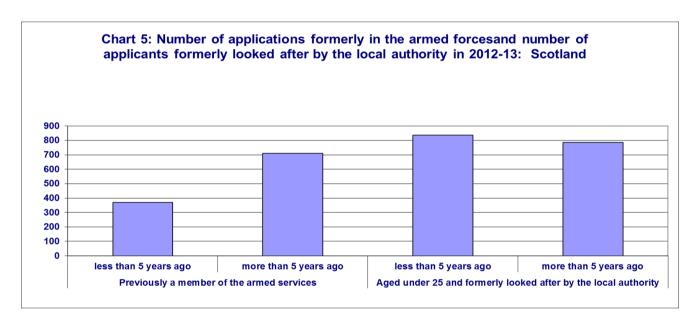
3.16. Chart 3 shows the age distribution of the main applicant in the household, for those who applied as homeless in 2012-13. Homeless households have a young age profile – around half are headed by someone aged under 30 (48% in 2012-13). Female applicants typically have a slighter younger age profile than males – 37% of female applicants are aged under 25 while this figure is only 27% for male applicants.



- 3.17. The proportion of homeless applications by ethnic group has remained unchanged since 2007-08. From Chart 4, in 91.2% of applications in 2012-13, the main applicant was recorded as White, 1.3% were recorded as Black, Black Scottish or Black British, 1.4% were recorded as Asian, Asian Scottish or Asian British and 3.3% as in other ethnic groups. An ethnic group was not recorded for 2.9% of all applicants.
- 3.18. In 2012-13, 393 applicants described themselves as a gypsy/ traveller. However, it is important to note that no response was given to this question for 666 applicants in 2012-13, so the number of gypsy/ travellers applying for assistance may be understated slightly.

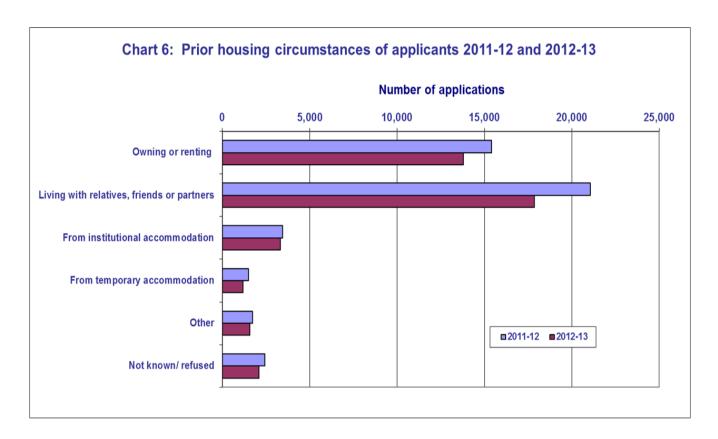


- 3.19. In 2012-13, 1,080 homeless applicants had a household member who had previously been in the armed forces the lowest number recorded to date. Of these, 371 had been in the armed forces less than 5 years ago and 709 more than 5 years ago. (Chart 5) It should be noted that, for 1,583 applications, the response to the question asking about service in the armed forces was 'not known/ refused'.
- 3.20. In the same period, 1,624 applicants aged under 25 had a household member who had been formerly looked after by the local authority, of whom 837 had been looked after within five years of making their homelessness application. (Chart 5). This was the lowest number of applications received from formerly looked-after people since recording began in 2007-08. It should be noted that for 1,011 applications, 'not known/ refused' was the response when asked if a member of the applicant household had been previously looked after by the local authority.



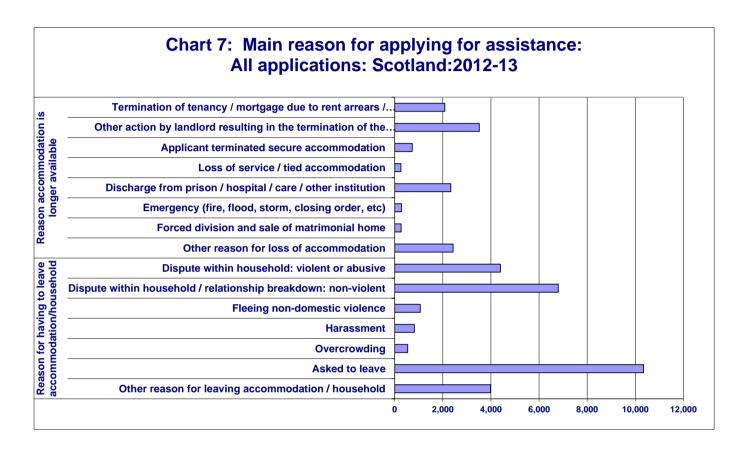
# Prior circumstances of applicants

3.21. Of the 39,827 homelessness applications in 2012-13, 17,858 (45%) had been living with friends and relatives, while 13,791 (35%) had been living in their own accommodation (i.e. which they either rented or owned). (Table 3 and Chart 6).

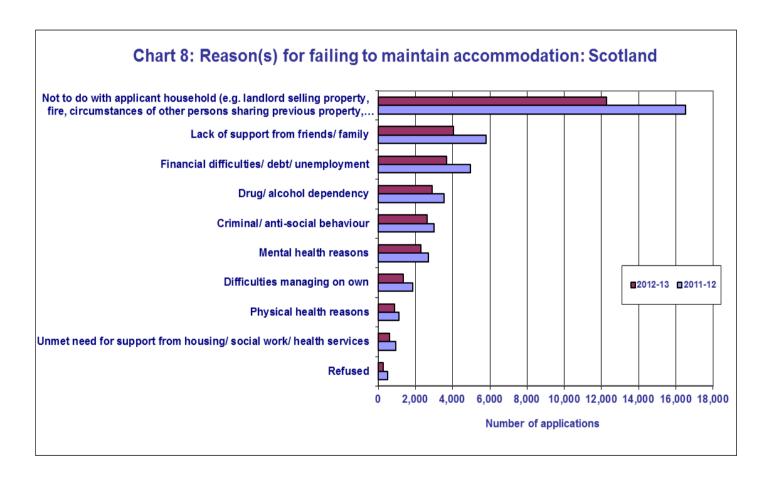


# Reasons for homelessness

3.22. The main reasons for applying as homeless have remained unchanged over the past year. Relationship breakdown is the main cause of homelessness applications. This is reflected in the high numbers of applicants who cite a dispute within the household (28% of all applications in 2012-13) or being asked to leave (26% of 2012-13 applications). (Table 4 and Chart 9). Rent arrears or mortgage default account for around 5% of all homelessness applications in 2012-13, while 6% of applications are from those leaving prison/ hospital/ care or some other institution.



- 3.23. In addition to the main reason for homelessness, the homelessness statistical return (HL1) allows applicants to identify factors which have also contributed to their homelessness. This reflects the fact that the causes of homelessness can be complex and not the result of a single incident or event. In 2012-13 additional contributory reasons were recorded for 49% of applications. (Tables 5d and 5e).
- 3.24. Of those cases where there was an additional factor contributing to homelessness:
  - In over half of these (51%) 'not to do with the applicant household' such as landlord selling the property, fire, circumstances of other persons sharing the property, harassment by others contributed to homelessness.
  - In 18% of these cases 'financial difficulties, debt or unemployment' was an additional factor. Notably this is a three percentage point increase on the proportion giving this reason in 2011-12, possibly as a result of Welfare Reforms.
  - In 15% of these cases lack of support from friends and family was an additional factor.
  - In 13% of these cases drug or alcohol dependency was an additional factor.
  - Also in 13% of cases criminal or anti-social behaviour was a factor.

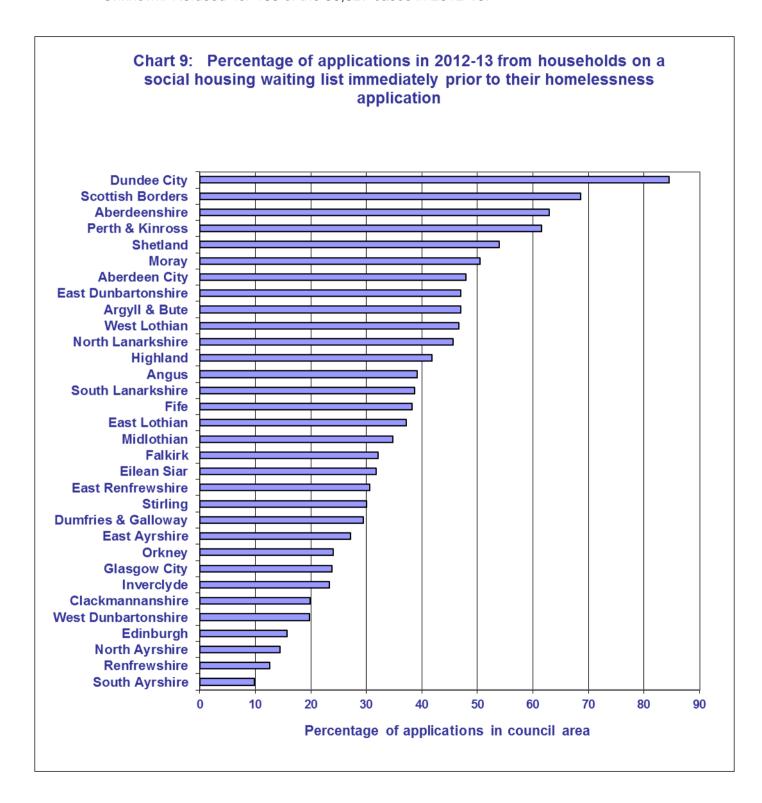


# Financial and economic reasons for homelessness applications

- 3.25. There was a 14% reduction between 2011-12 and 2012-13 in the number presenting as homeless because of rent arrears to a local authority, a reduction of 16% in the number presenting as homeless because of rent arrears to a housing association, a reduction of 2% in the number presenting as homeless because of rent arrears to a private landlord.
- 3.26. However, there was an increase of 75 applications (+16%) in those presenting as homeless because of mortgage default, from 468 applications in 2011/12 to 543 applications in 2012/13. (Table 5a). This is the first time this number has increased since 2009/10, when 851 applications due to mortgage default were reported.
- 3.27. The number presenting as homeless because of the forced division and sale of the matrimonial home dropped substantially from 725 in 2007-08, to 374 in 2008-09. Since then there have been around 340 applications per year due to forced divisions. During 2012-13, this reduced further to only 197 applications, a reduction of 22% on the previous year.
- 3.28. In 2012-13, there were 2,084 applications (5% of applications) which cited rent arrears or mortgage default as the main reason for the application (Table 4). In all, 3,423 applications stated that financial difficulties/ debt/ unemployment were a contributory factor (Table 5d). The number of applications which gave financial difficulties as a contributing factor fell by 6% between 2011-12 and 2012-13, but this reduction was less than the reduction in all applications.

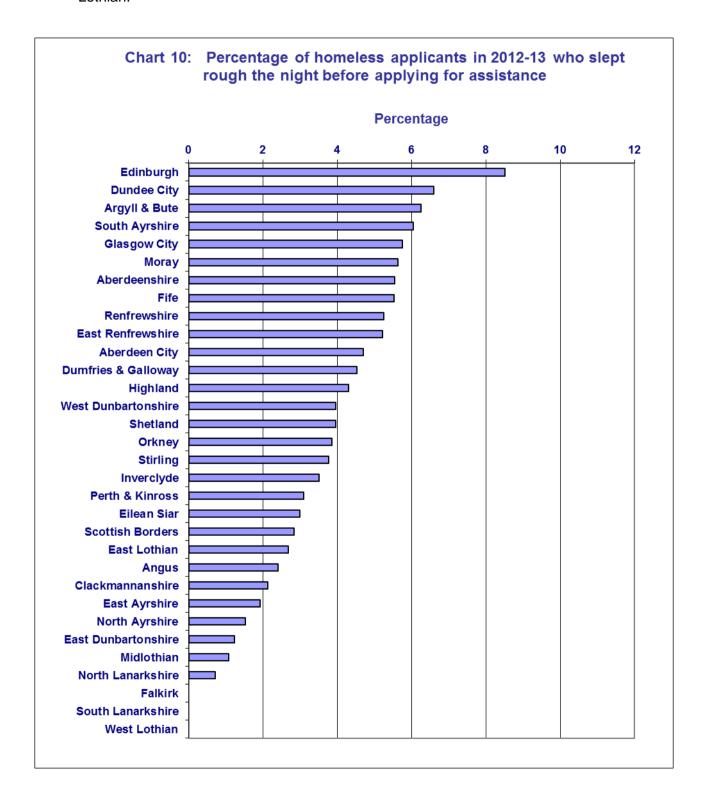
# Applicants on waiting lists

3.29. In 2012-13, 35% of homelessness applications were from households on a social housing waiting list immediately prior to their homelessness application. This proportion varied widely between councils from 84% in Dundee to 10% in South Ayrshire. (Chart 9) The response was 'Unknown/ Refused' for 465 of the 39,827 cases in 2012-13.



### Rough sleeping

3.30. In 2012-13, 4% of applicants (1,737 in total or 145 per month) slept rough the night before applying for assistance. The incidence of rough sleeping among homeless applicants was highest in Edinburgh (363 cases or 9% of applications) and Dundee (97 cases, 7%) while fewer than 1% of applicants were recorded as sleeping rough the night before application in North Lanarkshire. No rough sleepers were reported in Falkirk, South Lanarkshire and West Lothian.



#### 4. ASSESSMENTS

# The national indicator

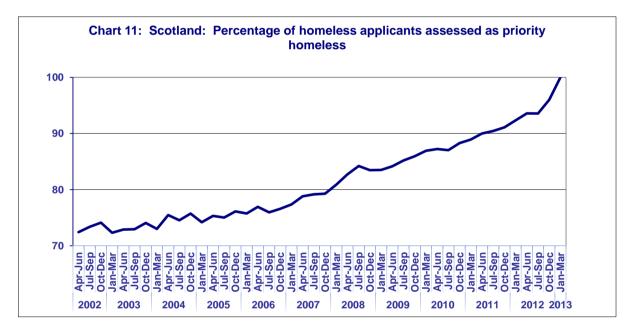
- 4.1. Table 1 provides the main summary statistics on the progress of homelessness applications, analysed by the year in which the application was received by the council. The year of application is also the basis by which we measure progress against the national indicator "Improve access to suitable housing options for those in housing need". However, it takes time for councils to assess a homelessness application. As a consequence, 1,188 applications in 2012-13 have yet to be assessed.
- 4.2. Of the 39,827 applications in 2012-13 for which assessment details have been received, 31,058 were assessed as homeless or potentially homeless and 29,728 were assessed as priority need. (Table 1). Those with a priority need assessment represent 96% of those assessed as homeless, an increase of five percentage points over 2011-12. The percentage of homeless assessed as priority has increased by 23 percentage points since 2003-04 and by 19 percentage points since 2006-07.

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<sup>&</sup>lt;sup>5</sup> Further information is available at: <a href="http://www.scotland.gov.uk/About/scotPerforms/indicator/housingneed">http://www.scotland.gov.uk/About/scotPerforms/indicator/housingneed</a>.

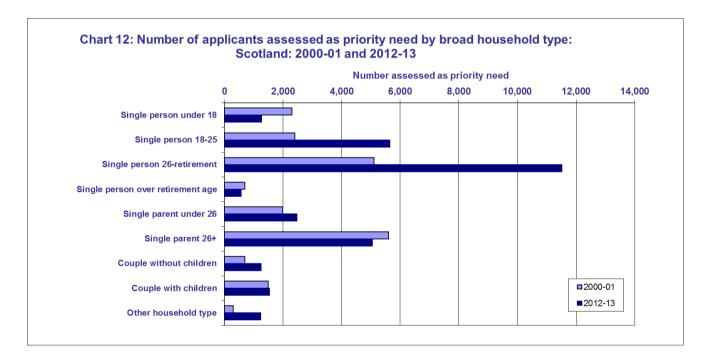
#### The 2012 homelessness commitment: National picture

- 4.3. The Homelessness etc. (Scotland) Act 2003 set the objective that by 31 December 2012 all homeless applicants would be entitled to settled accommodation. This objective is generally referred to as the 2012 homelessness commitment. Up to 31 December 2012 those with a priority need assessment who were unintentionally homeless were entitled to settled accommodation, while those assessed as non-priority were entitled to temporary accommodation, advice and assistance only. Progress towards the commitment has been tracked by the number and proportion of homeless applicants assessed as priority; with the aim that 100% of homeless would be assessed as priority from 31 December 2012.
- 4.4. In November 2012 the Scottish Parliament approved the Homelessness (Abolition of Priority Need Test) (Scotland) Order 2012 which gave effect to the commitment. From 31st December 2012 all unintentionally homeless households are entitled to settled accommodation.
- 4.5. Chart 11 shows, for Scotland as a whole the proportions of homeless assessed as priority in each quarter from April June 2002 in the lead up to the change. The chart shows fairly steady increase in the priority share of homelessness assessments between Summer 2006 and Summer 2012. The rate of progress was a little faster over the last two quarters before the legislative change was implemented.



#### Key features of the period up to implementation of the commitment

- 4.6. To provide a clearer picture of patterns of assessment the remainder of this section presents analyses of assessments based on the year the assessment was made, rather than the year of application.
- 4.7. In 2012-13, councils assessed 31,964 applications as either homeless or threatened with homelessness. This is a decrease of 3,747 (a 10% decrease) since 2011-12. The reduction in assessments reflects the reduction in applications discussed in the previous section.
- 4.8. Of the 31,964 homeless assessments in 2012-13, 30,583 (96%) were assessed as priority need. Nationally the *proportion* of homeless/ threatened with homelessness assessed as being in priority need has increased each year since 2002-03.
- 4.9. Chart 12 shows the impact of the move towards the 2012 commitment on the number and characteristics of households with a priority need<sup>6</sup>. In 2000-01, the largest group in priority need were single parent households with parent aged 26 or over. By 2012-13, single people aged between 26 and retirement were the largest group, their numbers having increased from a little over 5,000 in 2000-01 to around 11,500 in 2012-13.

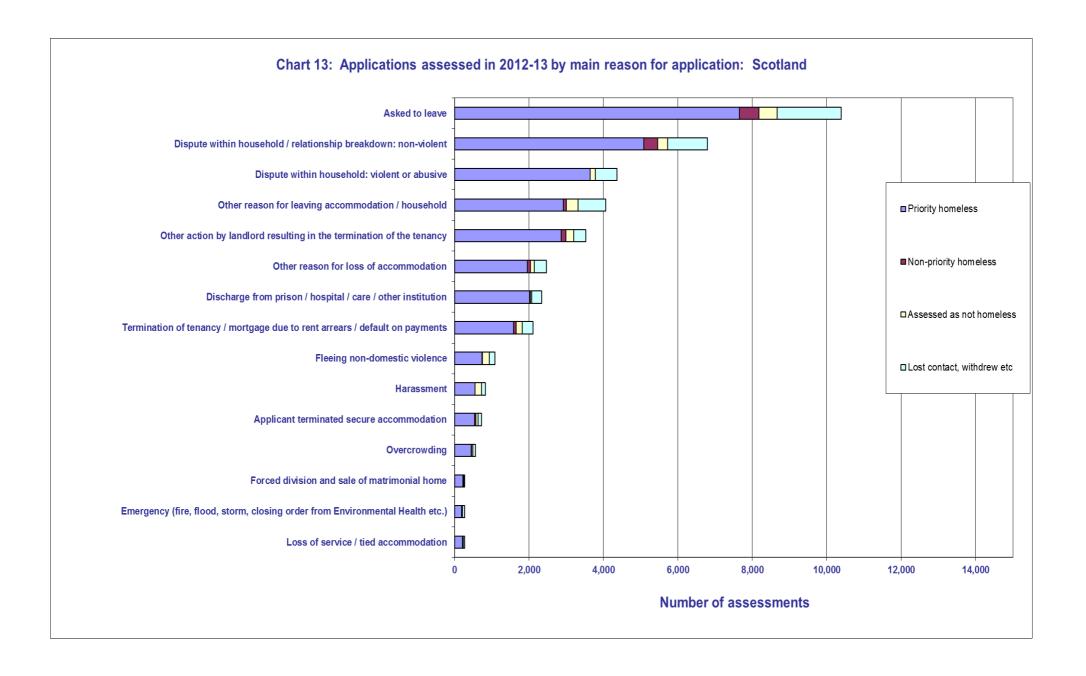


- 4.10. As the number and proportion of priority assessments has increased the number of non-priority assessments has fallen from around 10,800 in 2002-03 to a little over 1,300 in 2012-13. Table 6d shows that, of the 1,381 non-priority homeless assessments in 2012-13, 1,036 (75%) were single men without dependants. A further 254 (18%) were single women, with another 70 (5%) being couples without children and the remaining 21 being other households without children.
- 4.11. Prior to the abolition of the priority need test, homelessness legislation also prescribed particular circumstances in which a homeless household should be accorded priority need status. Following abolition, local authorities have decided to continue to monitor these additional household characteristics, although these no longer form part of the homelessness assessment. Reflecting this (Chart 13 and Table 6c) shows that:

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Priority households includes all cases assessed as (1) unintentionally homeless or threatened with homeless and in priority need (cases assessed prior to 31<sup>st</sup> December 2012) and (2) cases assessed as unintentionally homeless or threatened with homeless (cases assessed on or after 31<sup>st</sup> December 2012).

- Of the 3,646 applications assessed as homeless in 2012-13 where the main reason for presenting as homeless was a violent or abusive dispute within the household, 3,636 (99.7%) were assessed as priority homeless.
- Of the 553 homeless households where the main reason for presenting as homeless was harassment, 546 (98.7%) were accorded priority.
- Of 746 homeless households fleeing non-domestic violence, 738 (98.9%) were assessed as priority.
- 4.12. There were 227 households assessed as homeless where the main reason for presenting was the loss of service/ tied accommodation, of whom 209 (92.1%) were assessed as priority. It should be noted that 2012/13 shows some non-priority assessments as local authorities were entitled to apply the priority need test until 30<sup>th</sup> December 2012.

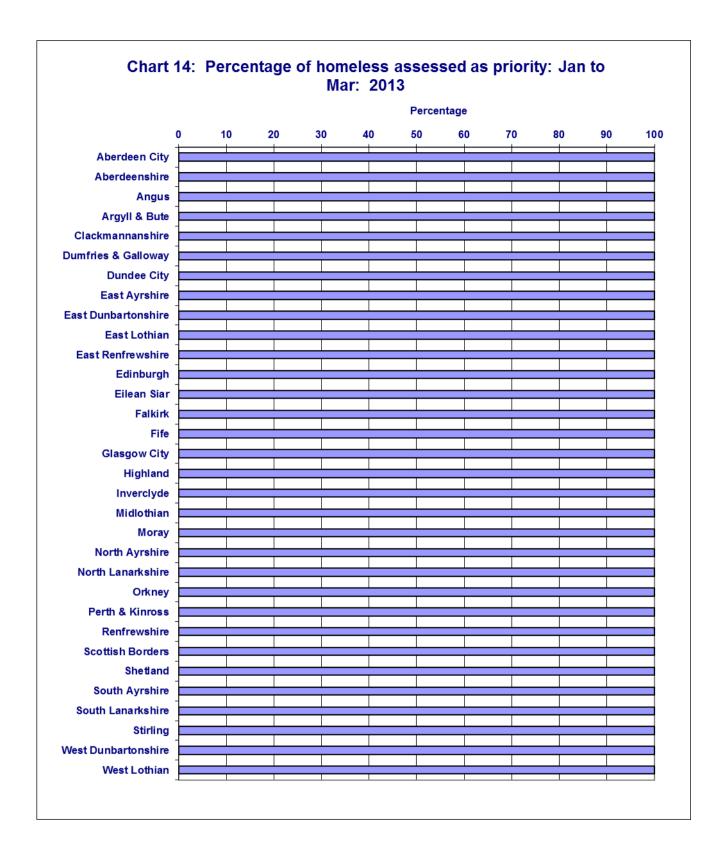


# The 2012 homelessness commitment: Progress by local authority area

- 4.13. In their December 2005 statement on progress towards the 2012 commitment Scottish Ministers chose not to prescribe nationally the ways in which priority categories should be extended. Instead the Government left it to individual councils to set their own plans and to widen priority categories according to local policy<sup>7</sup>. Paragraph 4.15 below discusses some of the factors which may have affected local policies.
- 4.14. Table 6a shows each council's progress towards the 2012 commitment annually from 2011-12. Table 6b gives the quarterly position for each council over the past two years. Key points are:-
  - In the latest quarter January March 2013, following the approval by the Scottish Parliament of the Homelessness (Abolition of Priority Need Test) (Scotland) Order 2012 all Scottish local authorities assessed 100% of homeless households as being in priority need.
- 4.15. As noted in paragraph 4.14 councils have been free to determine the speed at which they move towards the target of assessing all homeless as priority. In addition to councils' own policies and priorities, there are a number of factors which will have affected councils' decisions over the period since the commitment was entered into. These factors include:
  - The supply of available lets in the local authority area: In some areas councils may have judged that at particular times they had insufficient lets to meet the additional needs for social housing for priority homeless households from widening the priority criteria when set against the needs of others to whom they had a statutory duty to re-house. This may be due to a shortage of supply in some areas or difficulty in accessing a sufficient supply of lets from some RSL partners.
  - The impact of homelessness prevention. Reductions in homelessness from increased prevention reduces the total need for social lets for homeless households. Over the period councils have adopted, developed and implemented housing options and prevention work at different times and at different speeds. Over the past few years following the formation of the housing options hubs, homelessness prevention has had a significant impact in most local authority areas. It is notable that in the last two years, while the percentage of homeless assessed as priority has increased the *number* of priority assessments decreased in 24 of Scotland's 32 local authorities.
  - The need for and availability of temporary accommodation. Once a priority need assessment is made, local authorities have a duty to provide temporary accommodation until suitable settled accommodation can be secured. As a result, priority need cases may spend much longer in temporary accommodation. For some local authorities the pace at which priority need categories were extended may have been constrained by the need to procure additional units of suitable temporary accommodation.
- 4.16. The Scottish Parliament's Infrastructure and Capital Investment Committee's 2011-12 inquiry into the 2012 commitment gives a useful insight into the issues surrounding the 2012 commitment. The written evidence provided by local authorities and other bodies details the types of issues which councils have faced, and are facing, in moving towards meeting the target. All this information can be found on the Scottish Parliament's website at <a href="ICI Committee Evidence and Report.">ICI Committee Evidence and Report.</a>

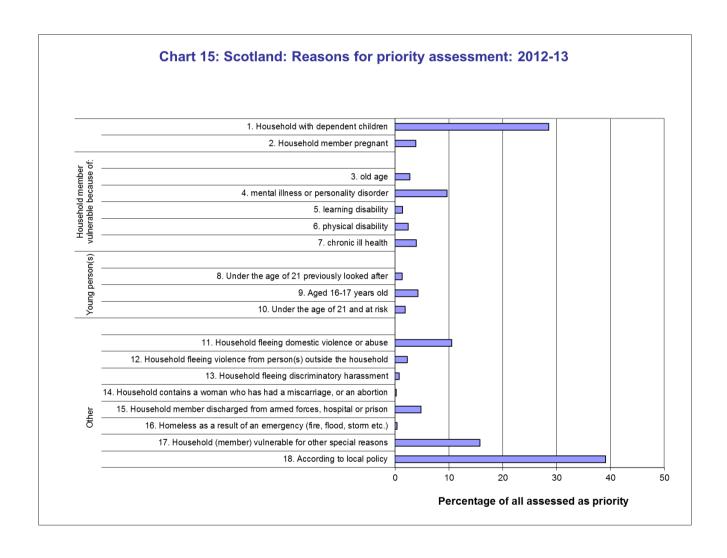
The statement also set interim targets for each council. Progress against the interim targets was reported in the <u>Homelessness Statistics Bulletin 2008-09</u>.

<sup>&</sup>lt;sup>7</sup> The statement can be found at <a href="http://www.scotland.gov.uk/Publications/2005/12/21133010/30107">http://www.scotland.gov.uk/Publications/2005/12/21133010/30107</a>.



4.17. For applicants assessed as being in priority need, councils record reasons why the household has priority. However since abolition, local authorities have decided to continue to monitor these additional household characteristics for those assessed as homeless or threatened with homelessness, although these no longer form part of the homelessness assessment. Councils have identified at least one reason for the priority assessment, but more than 1 reason can be given.

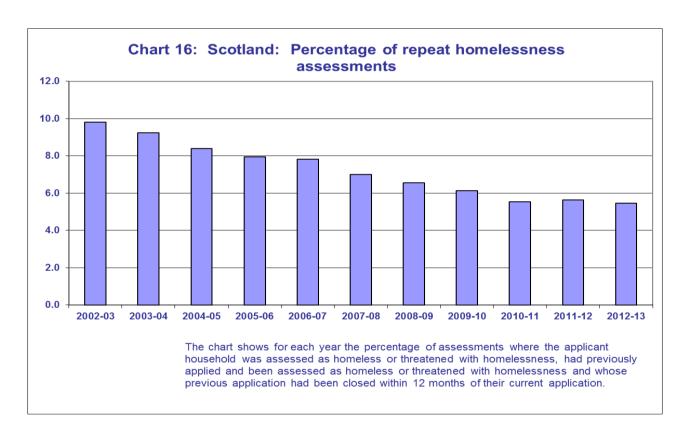
- 4.18. The other main reasons<sup>8</sup> for priority assessments in 2012-13 were that the household had dependent children (29% of all priority assessments), the household was fleeing domestic violence or abuse (10%), mental illness or personality disorder of a household member (10%) and a household member vulnerable for other special reasons (16%). Nearly 39% of priority assessments in 2011-12 were because of local policy compared with 8% in 2007-08, the first year this category was identified in the statistics (Chart 15).
- 4.19. In 2012-13, 39% of priority assessments were made 'according to local policy'. This proportion has been increasing in each year from 8% in 2007-08 the first year this category was identified in the statistics. As explained in paragraph 4.13 above, the proportion 'according to local policy' has been growing as councils have developed and implemented local policies to extend the scope of priority assessments in moving to achieve the 2012 homelessness commitment.



In light of the abolition of the priority need test, the reason for priority need was not required from 31<sup>st</sup> December 2012. However, following consultation with the homelessness statistics user group, it was agreed that data on these characteristics would continue to be collected. The reasons for this were comparability with previous data and because it provided additional information on

# Repeat homelessness

- 4.20. The percentage of homeless assessments identified as repeat cases (i.e. where a previous application from the household had been closed less than 12 months before the current assessment<sup>9</sup>) has fallen from 9.8% in 2002-03 to 5.5% in 2012-13. (Chart 16)
- 4.21. Comparing rates of repeat homelessness by household type, 8% of assessments by single males were repeat applications, 6% of assessments by single females were repeats, while single parents and couples with or without children had lower rates of repeat homelessness.
- 4.22. The rate of repeat homelessness varies by local authority area, from 10.6% in Dumfries & Galloway to around 1% in Perth & Kinross (Chart 17).

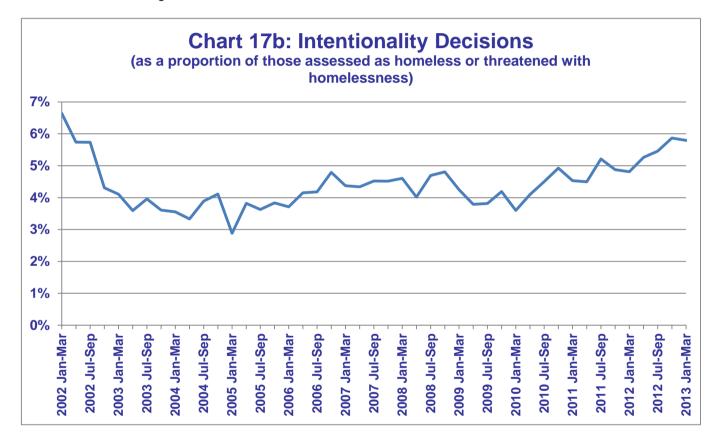


To be classed as a repeat homelessness assessment the applicant household must (1) be assessed as homeless or threatened with homelessness in both applications; (2) the previous case must have been closed within 12 months of the current assessment and; (3) the adults and family circumstances also need to be the same in both applications.

Chart 17: Repeat homelessness assessments as a percentage of all assessments by local authority area: 2012-13 **Dumfries & Galloway** Edinburgh Inverciyde Eilean Siar Renfrewshire South Lanarkshire North Ayrshire West Dunbartonshire Falkirk South Ayrshire Stirling Fife Clackmannanshire Local authority area **East Lothian** East Ayrshire Moray Orkney Shetland **Aberdeen City** Aberdeenshire **Scottish Borders** North Lanarkshire Highland Midlothian West Lothian East Renfrewshire Angus **Glasgow City Dundee City** East Dunbartonshire Argyll & Bute Perth & Kinross 0 2 4 8 10 12 **Percentage** 

#### **Intentionality Decisions**

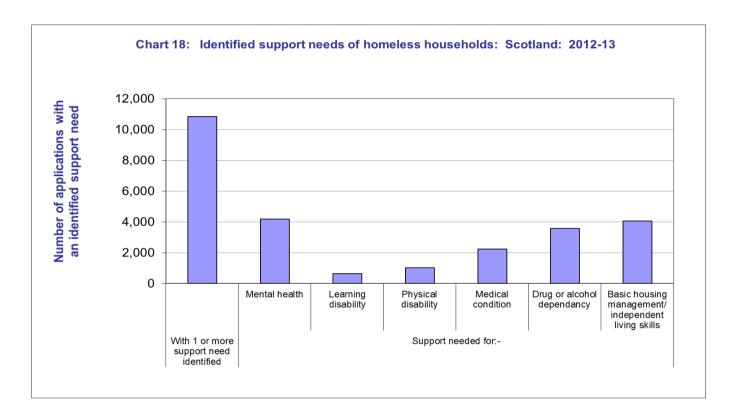
- 4.23. Cases assessed as homeless (or threatened with homelessness) and in priority need<sup>10</sup> are also tested as to whether they made themselves homeless intentionally. Chart 17b shows the proportion of such cases assessed as intentionally homeless or threatened with homelessness. Important points to note are, for Scotland:-
  - The *proportion* of cases assessed as intentionally homeless or threatened with homelessness has been increasing from 3% during January-March 2005 to nearly 6% during January-March 2013.
  - The *number* assessed as intentionally homeless is at its highest level since January-March 2002. In the most recent quarter (Jan-Mar 2013) 439 cases were assessed as intentionally homeless. This compares with a low of 233 cases during January-March 2005.
  - Although the numbers are small, the number of intentionality decisions has been increasing, whilst the number of applications and homeless assessments have both been reducing.



Following abolition of the priority need test on 31<sup>st</sup> December 2012, the intentionality test is applied to all cases assessed as homeless or threatened with homelessness

# Support needs of homeless households

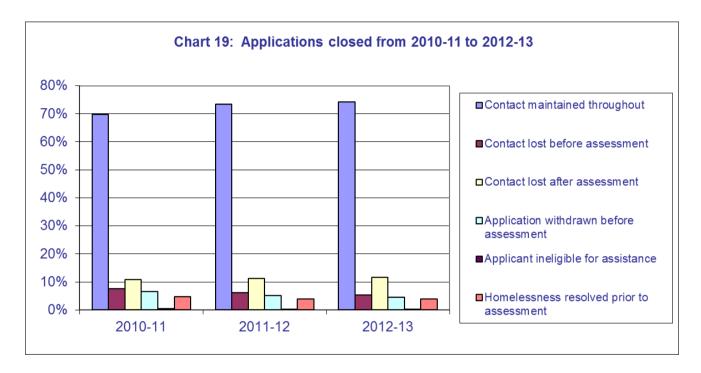
4.24. Of the 31,964 households assessed as homeless in 2012-13, 10,830 (34%) were assessed as having one or more support needs. (Table 7 and Chart 18) A higher proportion of applicants in priority need (35%) were assessed as having one or more support needs. Of those with support needs, 4,181 (13% of all assessed as homeless) required support because of mental health, 4,069 (13%) required support on skills for independent living and 3,571 (11%) required support because of alcohol or dependency problems.



#### 5. OUTCOMES

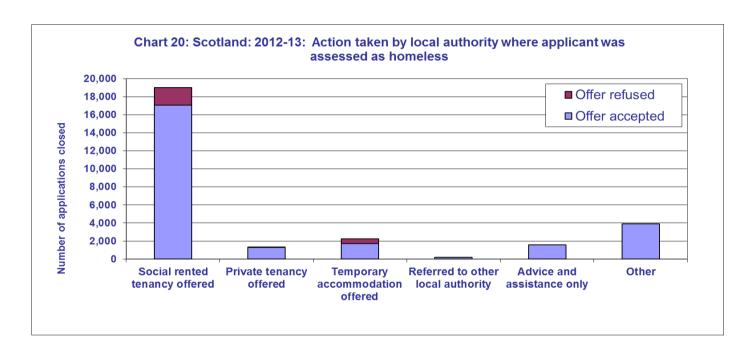
# Contact maintained/ lost

5.1. In 2012-13, councils closed 40,751 cases. (Table 9a and Chart 19) Of these, contact was maintained until case closure for 30,279 applications (74% of cases). This was an increase of one percentage point over 2011-12. In 2012-13 contact was lost before assessment for 2,204 (5% of) cases and was lost after an assessment in 4,708 (12% of) cases. The overall proportion of lost contacts has remained the same between 2011-12 and 2012-13.



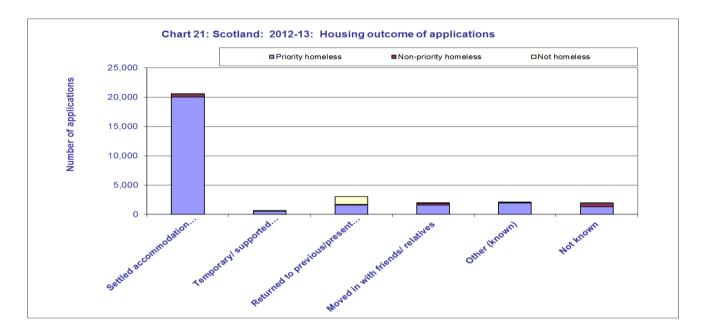
# Accommodation offered and taken up

- 5.2. Chart 20 and Table 8c show the offers of accommodation and outcomes for the 28,281 cases assessed as homeless, where contact was maintained until the application reached its conclusion in 2012-13. Of these, 19,012 were offered a social rented tenancy, most of whom (17,052 cases or 90%) took up the offer. Temporary accommodation was offered to 2,222 households, of whom 1,697 (76%) took up the offer; and a private rented tenancy was offered to 1,323 households, almost all of whom 1,303 (98%) accepted the offer.
- 5.3. The last actions of local authorities towards cases assessed as *priority homeless* remains very similar to 2011-12 with 70% of cases being offered a social rented tenancy and 4% being offered a private rented sector let. (Table 8d)



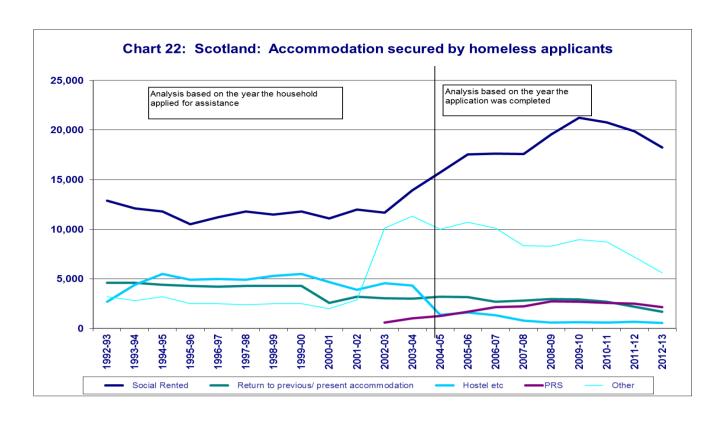
#### Overall outcomes

5.4. In 2012-13, settled accommodation was secured for 20,610 (68%) of the 30,279 applications where contact was maintained through to completion of the application. (Table 8b). Within this, 20,036 priority homeless applicants (75% of priority homeless) secured settled accommodation. Settled accommodation was also secured by 367 non-priority homeless (24% of non-priority homeless) and 207 who were assessed as not homeless (10% of those not homeless). The proportion of priority homeless applicants securing settled accommodation (75%) is one percentage point higher than in 2011-12.



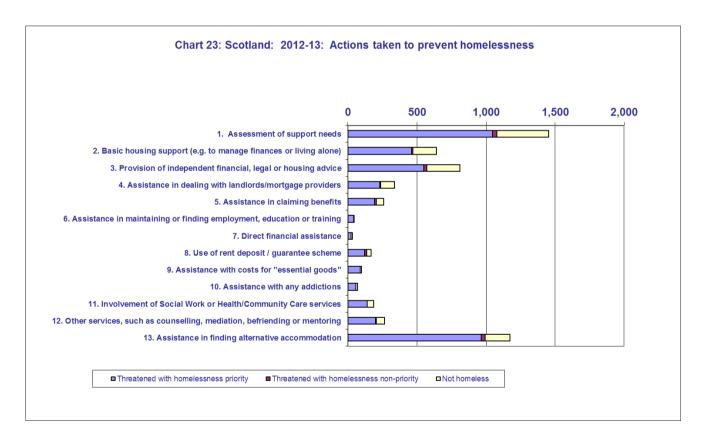
- 5.5. The number of homeless households securing a social let from either a local authority or housing association increased from 11,666 in 2002-03 to a peak of 21,248 lets in 2009-10. The total number of social lets to homeless households has fallen back slightly and now stands at 18,243 in 2012-13. Comparing 2012-13 and 2002-03, there has been an increase of 6,577 (+56%) social lets to homeless households. (Chart 22 and Table 8a)
- 5.6. There has been a marked increase in the number of homeless households securing a housing association tenancy increasing from 1,487 in 2002-03 to a peak of 8,263 in 2009-10 since when it has reduced to 6,752 in 2012-13. The increase in housing association lets to homeless households is partly explained by stock transfers in six local authority areas<sup>11</sup> to housing associations created for this purpose. For these local authorities, what would have been classified as local authority lets are now classed as housing association lets.

<sup>&</sup>lt;sup>11</sup> The local authorities are Argyll & Bute, Dumfries and Galloway, Glasgow City, Eilean Siar (Western Isles), Inverclyde and Scottish Borders.



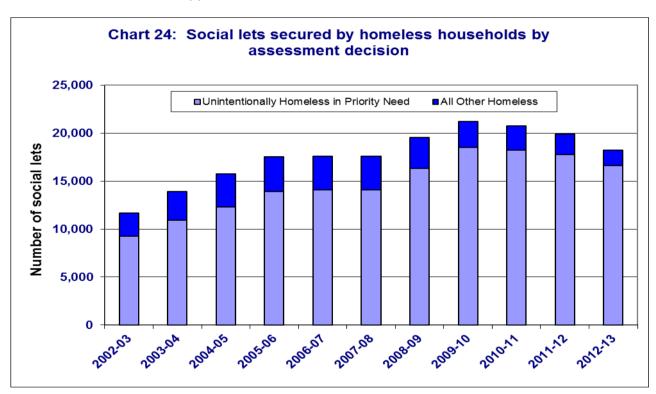
# Action taken to prevent homelessness

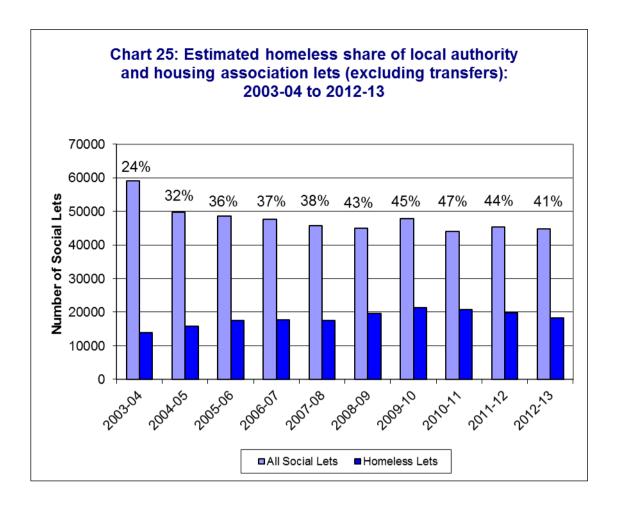
- 5.7. A question introduced from 1 April 2007 asks councils, at the time they close an application, to identify action they took to prevent homelessness for households assessed as threatened with homelessness or assessed as not homeless. Councils can record more than one prevention activity for each application. Chart 23 shows prevention actions taken for the 4,429 households who were assessed as threatened with homelessness or not homeless and whose case was closed in 2012-13. Of these, 1,452 (33%) were provided with an assessment of their support needs, 1,172 (26%) were provided with assistance in finding alternative accommodation, 809 (18%) received independent financial, legal or housing advice, 641 (14%) received basic housing support, 339 (8%) received assistance in dealing with their landlord or mortgage provider, 258 (6%) had assistance in claiming benefits, 167 (4%) were assisted to use a rent deposit/ guarantee scheme, for 186 (4%) a Social Work/ Health/ or Community Care service was involved and services such as counselling or mediation were provided for 266 (6%).
- 5.8. The distribution of prevention activities recorded for applicants remains broadly unchanged from 2011-12.



#### Homeless share of social lets

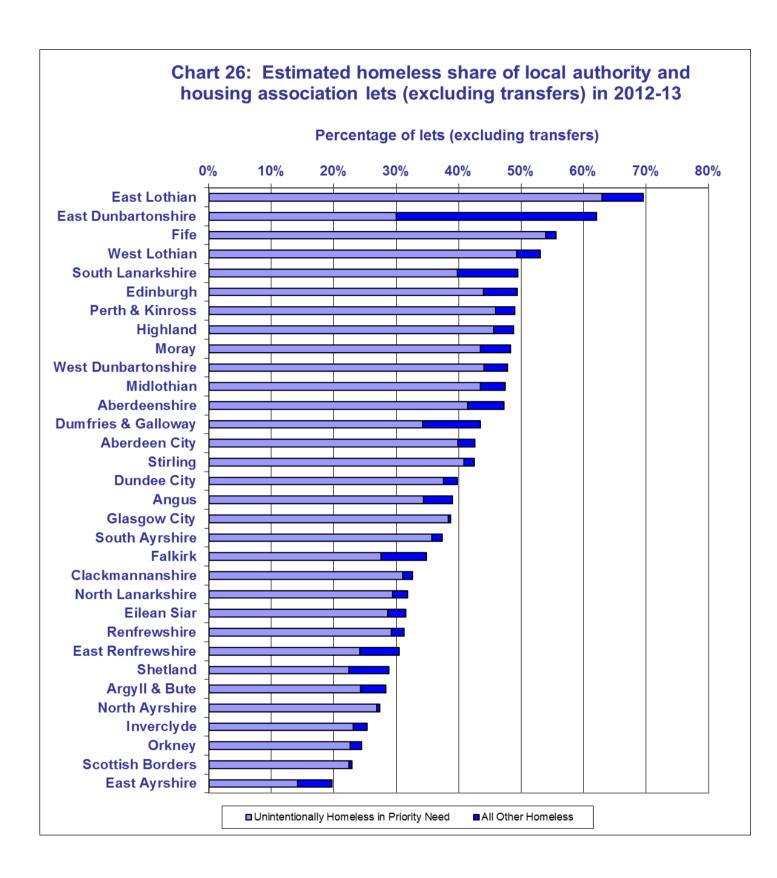
- 5.9. The majority of homeless households who secure a social let following their homeless application do so because they are assessed as unintentionally homeless and in priority need. In such cases an offer of a social let is made and the household accepts this. In addition to this, some other homeless households secure a social let during the period of their application perhaps because they were already on a local authority or housing association waiting list. During the period of their homelessness application, they are offered and accepted a let. The homelessness statistics (HL1) system records both types of outcome. In other statistical sources (such as local authority and housing associations' letting statistics) the lets secured through the discharge of local authorities' statutory duties are often described as lets to statutory homeless or, in the case of housing associations, they are called section 5 referrals or homeless nominations.
- 5.10. Chart 24 shows the number of social lets secured by homeless households in each year since 2002-03, by homeless assessment decision. Over the period, numbers securing a social let by both means have initially increased and then fallen back slightly. This reflects the increasing numbers of homeless households who have been given priority status, and the more recent reductions in homeless applications.





- 5.11. Overall homeless lets (statutory and other means) accounted for an estimated 41% of available social lets during 2012-13. (Chart 25).
- 5.12. Chart 26 shows for each local authority area the estimated proportion of social lets (excluding transfer lets) secured by homeless households by assessment decision. The estimated proportion of social lets secured by homeless households in 2012-13 varied from 70% in East Lothian to 20% East Ayrshire.
- 5.13. In East Dunbartonshire, 234 social lets were secured by cases assessed as homeless or threatened with homelessness. Of these, 113 were secured by cases assessed as unintentionally homeless and in priority need. Of the remaining 121 social lets secured, the vast majority of these (116 out of 121) had been assessed as threatened with homelessness, unintentionally so and are in priority need. These households are likely to become homeless within two months. The Council is securing alternative accommodation before these households lose their existing accommodation. This approach has resulted in homeless and potentially homeless households securing a relatively high proportion of available social lets an estimated 62% of all non-transfer social lets in 2012-13. By giving a high proportion of lets to homeless households, East Dunbartonshire has continued the trend seen in 2011/12 and seen a small decrease in the number of homeless households in temporary accommodation.

The estimate of the number of social lets (excluding transfer lets) available during 2012-13 is derived from the number of local authority lets recorded by councils in their annual lettings return. Housing association lets for 2012-13 are estimated from the Scottish Housing Regulator's APSR return for 2011-12 together. SCORE data is used to allocate RSL lets to local authority areas. New build completions data for 2012-13 is used to estimate lets arising from new build properties in the social sector.



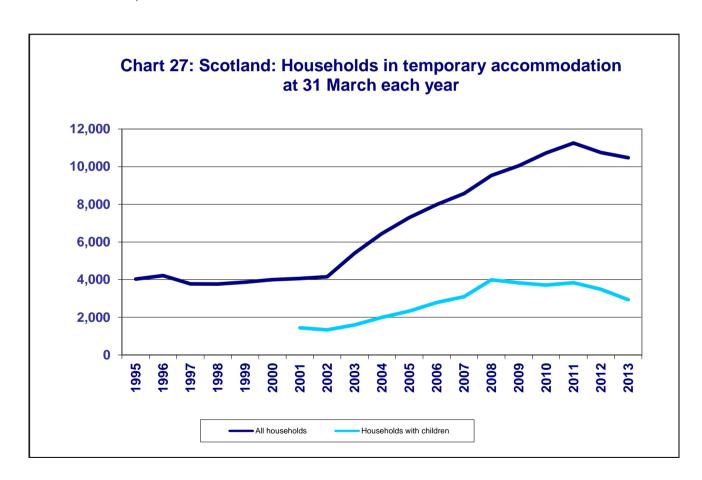
# 6. Temporary accommodation (parts of this section have been revised at 17:00 on 17 July 2013)

6.1. Statistics on numbers of households in temporary accommodation are taken from a quarterly statistical return by councils<sup>13</sup>. The return provides summary information on households in temporary accommodation at the end of the quarter who have been placed there as a consequence of their homelessness application. Homeless applicants may be placed in temporary accommodation while the council assesses their application or while awaiting the offer of a permanent let. Also, non-priority applicants and those assessed as intentionally homeless may be placed in temporary accommodation and receive advice and assistance as the outcome of their application.

# Latest position (revised at 17:00 on 17 July 2013)

At 31 March 2013:-

- There were 10,471 households in temporary accommodation a decrease of 279 households (3% decrease) compared to one year earlier.
- There were 2,936 households with children in temporary accommodation a decrease of 551 households (16% decrease) compared with one year earlier. (Table 11 and Chart 27).



<sup>&</sup>lt;sup>13</sup> This is the quarterly HL2 summary return. Copies of the return and guidance notes are available at <u>HL2 Form and Guidance</u>

## Key trends (Paragraphs 6.2 to 6.4 have been revised to reflect changes in data on 17 July 2013. Revision made 27 August 2013.)

- 6.2. The total number of households in temporary accommodation has reduced in each of the last two years 2012 and 2013 and is now at just under 10,600 in 2013. Similarly, the number of households with children in temporary accommodation has also reduced during the last two years falling by 26% compared to its peak value at the end of March 2008. The number of households with children in temporary accommodation was just under 3,000 at the end of March 2013.
- 6.3. The trends in numbers in temporary accommodation are likely to be due to a combination of the impacts of homelessness legislation and, more recently, the impacts of housing options. While it is not possible to precisely quantify separate effects the broad picture over the last ten years looks to be:-
  - The increase in the overall number of households without children in temporary accommodation from 2002 was initially driven by homelessness legislation which placed new duties on councils to provide temporary accommodation, advice and assistance for non-priority homeless households. In 2002 the majority of priority homeless were households with children. Following this new duty there was a notable increase in the number of single people applying for homelessness assistance and hence the number in temporary accommodation.
  - From 2002 the proportion of homeless applicants assessed as priority increased year on year. This was a direct consequence of homelessness legislation which, among other things, included a target that by 31 December 2012 all unintentionally homeless households would be assessed as being in priority need. Priority homeless households placed in temporary accommodation by councils generally spend significantly longer in temporary accommodation than non-priority homeless. This led to overall increases in numbers in temporary accommodation with the greatest increases for homeless households without children who are mainly single people.
  - From 2010 the number of homeless applications has been falling mainly as a consequence of the development of homelessness prevention activities by councils through adopting a 'housing options' approach to meeting acute housing need. This change in practice looks to have contributed to the overall drop in numbers in temporary accommodation between 2011 and 2013.
- 6.4. During 2012/13, there have been further changes which may impact upon the number of households in temporary accommodation. These changes include:-
  - The consequence of making the final step to 100% priority need in all local authority areas in the first quarter of 2013, following the commencement of the 2012 legislation from 1 January 2013. However, any additional pressure on temporary accommodation may be offset to some extent by the continuing impact of homelessness prevention work.
  - The availability of the supply of settled accommodation in the locations needed, particularly in the social rented sector, together with the size of available properties required. New restrictions now apply which will impose a housing benefit penalty<sup>14</sup> on those households which live in a property which is too large for their needs. Homeless households which are single or childless couples will typically require a one bedroom property. However, demand for one-bedroom properties is likely to outstrip supply<sup>15</sup>. The number of homeless households in temporary accommodation may increase if homeless

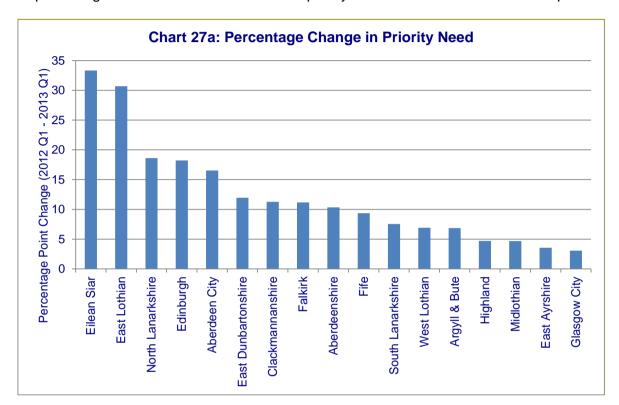
15

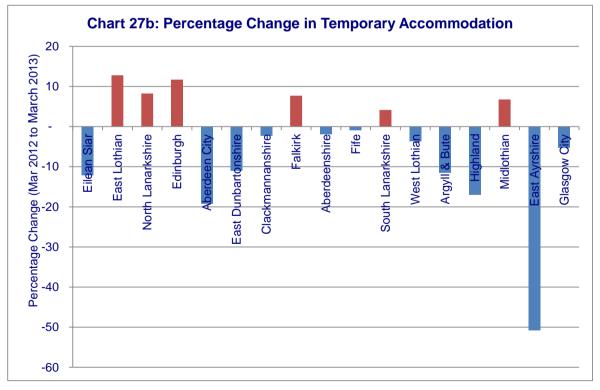
This is the Department for Work and Pension's under-occupancy penalty and more generally referred to as 'The Bedroom Tax'. Under this measure, a household in receipt of housing benefit - and which is deemed to be under occupying a local authority or housing association house - has their housing benefit reduced by a percentage of their eligible rent.

Updated Evidence On The Number Of Households Affected By The Housing Benefit Under Occupation Penalty

households are unable to secure sufficient social sector lets due to competing pressures from others in housing need.

6.5. Chart 27a shows the percentage point increase in priority need, comparing January to March 2013 with the same quarter in the previous year. In terms of distance from meeting the 2012 homelessness commitment, Eilean Siar and East Lothian were furthest away. Glasgow City Council had almost met the target one year ago. For comparison, Chart 27b shows the percentage increase in households in temporary accommodation over the same period.

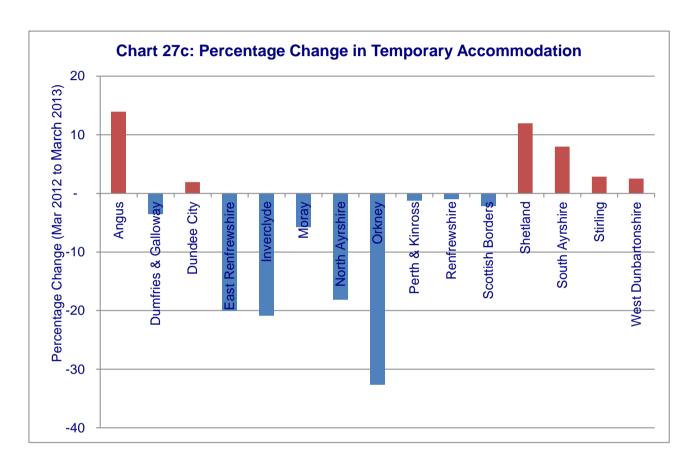




6.6. It is notable that there were significant increases in numbers in temporary accommodation in East Lothian and Edinburgh – councils with high proportions of social lets to homeless households and which delayed abolishing the priority need test until 31<sup>st</sup> December 2012.

However, the evidence is mixed. For example East Dunbartonshire which has a high percentage of lets to homeless and which also delayed abolishing the priority need test until 31<sup>st</sup> December 2012 nevertheless saw a significant reduction in numbers in temporary accommodation over the past year. Overall, in the 17 local authorities which had not abolished priority need one year ago, six have seen an increase in the number of households in temporary accommodation and eight have seen a decrease.

6.7. Chart 27c shows the percentage change in temporary accommodation, but this time for local authorities which had already met the 2012 commitment one year ago. Of these 15 authorities, six have seen an increase in the number of households in temporary accommodation. The largest percentage increases have been seen in Angus and Shetland.



## Types of temporary accommodation used

- 6.8. The majority of households in temporary accommodation were in local authority or housing association accommodation (67%), with a further 12% in hostels and 11% in bed and breakfast. (Tables 11 and 12). Households with children or pregnant women are mainly provided with local authority or housing association accommodation (89%), with a small proportion (1%) being placed in bed and breakfast accommodation. (Table 12)
- 6.9. On 31 March 2013, there were 17 households with children or pregnant women in bed and breakfast accommodation. The number of households with children in bed & breakfast accommodation is now at just under 14% of the March 2008 level (an 86% fall). (Table 12).
- 6.10. Use of bed and breakfast accommodation for households with children varies by local authority. On 31 March 2013, 23 local authorities had no households with children in bed & breakfast accommodation, five councils had one household with children in bed and breakfast and four local authorities had 2 or more with children in bed & breakfast accommodation. Fife Council had six households with children in bed & breakfast accommodation. (Table 14)

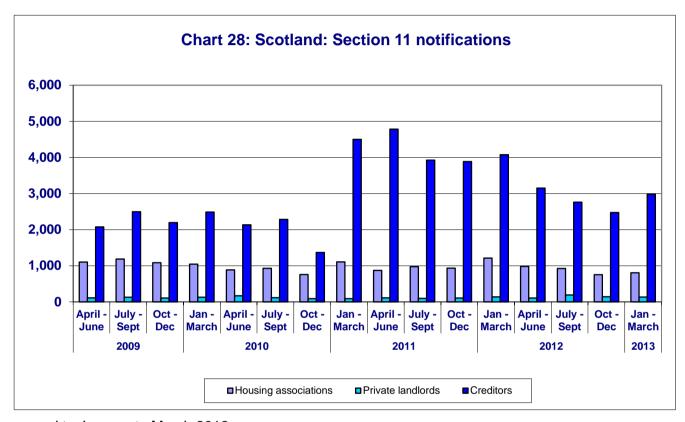
## Implementation of the Homeless Persons (Unsuitable Accommodation) (Scotland) Order

- 6.11. For each quarter from June 2005, councils have reported on the number of households at the end of the quarter who were in unsuitable temporary accommodation and the number where the accommodation provided to the household was in breach of the Unsuitable Accommodation Order. The snapshot figures show that in the quarter ending 31 March 2013:
  - 17 households were in unsuitable accommodation. (Table 15a)
  - Of these, four of the households were in unsuitable accommodation in breach of the Unsuitable Accommodation Order. Single breaches were reported in Fife and Eilean Siar, Shetland and Midlothian. (Table 15b)

Households at risk of homelessness due to eviction:

## Notifications under section 11 of the Homelessness etc (Scotland) Act 2003

6.12. During the quarter ending 31 March 2013, a total of 3,916 notifications<sup>16</sup> of households at risk of homelessness due to eviction/repossession were received by local authorities under section 11 of the Homelessness etc. (Scotland) Act 2003. Of the 3,916 notifications, 2,977 (76%) were by creditors, 806 (21%) were by housing associations and 133 (3%) were by private landlords. (Chart 28 and Table 16)



Compared to January to March 2012:

- Notifications from creditors have decreased by 1,095 (-27%) from around 4,000 in Jan March 2012 to just under 3,000 in the same period in 2013. The number homeless because of mortgage default, at under 500 is much lower than the number of notifications. The increase in notifications by creditors between October to November 2012 and January to March 2013 is consistent with the recent increase in number homeless because of mortgage default.
- Notifications from housing associations have fallen by 404 (33%);
- Notifications from private landlords have fallen by 5 (4%).
- 6.13. Due to a number of concerns with the quality of data surrounding section 11 notifications, the <a href="https://doi.org/10.1001/journal.com/">homelessness statistics user group</a> has decided that no further information on section 11 notices will be collected.

<sup>16</sup> 

## **TABLES**

Table 1 Number of applications to local authorities under the Homeless Persons legislation: 1992-93 to 2012-13 Table 1

1992-93 to 201	2-13				Table 1
		Assessed	as homeless		d as homeless
			T	and in	priority need
	All				% of
	applications	Number	% of all	Number	applications
		110111001	applications <sup>2</sup>	110111001	assessed as
					homeless
1992-93	42,822	30,100	70	19,800	66
1993-94	43,038	30,900	72	18,200	59
1994-95	41,495	31,600	76	17,500	55
1995-96	40,936	30,300	74	16,900	56
1996-97	40,989	30,600	<i>7</i> 5	16,800	55
1997-98	43,135	32,500	<i>7</i> 5	17,600	54
1998-99	45,723	33,500	73	18,400	55
1999-00	46,023	33,600	73	20,200	60
2000-01	45,004	33,300	74	20,500	62
2001-02	47,493	37,100	78	26,900	73
2002-03	52,125	40,245	77	29,448	73
2003-04	56,614	43,056	76	31,571	73
2004-05	57,396	41,632	73	31,198	<i>7</i> 5
2005-06	60,684	43,609	72	32,914	<i>7</i> 5
2006-07	59,609	42,766	72	32,845	77
2007-08	57,208	41,612	73	33,252	80
2008-09	57,676	41,582	72	34,694	83
2009-10	57,211	43,363	76	37,139	86
2010-11	55,644	41,517	76	36,475	88
2011-12	45,547	35,371	77	32,256	91
2012-13	39,827	31,058	78	29,728	96

#### Notes:

## Please note:

All of the tables and charts in this publication are available in electronic format at: http://www.scotland.gov.uk/homelessstats

Data prior to 2002-03 are estimated (see notes and definitions).

1. The percentages are based on all applications for which a homelessness assessment has been completed by the time of the analysis. All analysis by financial year of application.

Table 1b														
Number of applications und	er the Ho	meless Pe	rsons legis	slation by	local autho	ority: 1996-	97 to 2012	-13						Back to content

	1996-97	4007.00	4000.00	4000.00	2000.04	2004 02	2002-03	2003-04	2004-05	2005-06	2006-07	2007.00	2008-09	2000 40	2010-11	2011-12	2012-13	Change 2011	-12 to 2012-13
	1990-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	Number	Percentage
Scotland	40,989	43,135	45,723	46,023	45,004	46,540	52,125	56,614	57,396	60,684	59,609	57,208	57,676	57,211	55,644	45,547	39,827	-5,720	-13%
Aberdeen City	1,916	1,739	1,797	1,800	1,584	1,516	1,579	1,842	1,623	2,074	2,301	2,499	2,831	2,616	3,408	1,500	1,364	-136	-9%
Aberdeenshire	1,303	1,169	1,252	1,354	1,243	1,147	1,162	1,187	1,398	1,470	1,660	1,586	1,556	1,720	1,789	1,601	1,391	-210	-13%
Angus	947	961	1,108	1,227	888	950	1,218	1,415	1,547	1,290	1,146	1,238	1,139	1,162	1,188	1,203	792	-411	-34%
Argyll & Bute	534	474	394	347	341	493	666	904	976	1,120	988	1,029	867	926	811	607	464	-143	-24%
Clackmannanshire	520	577	579	613	649	742	964	1,003	1,122	1,157	1,068	703	657	719	763	708	518	-190	-27%
Dumfries & Galloway	1,085	1,168	1,072	1,397	1,305	1,374	1,594	1,578	1,694	1,623	1,568	1,508	1,391	1,329	1,231	1,007	949	-58	-6%
Dundee City	1,037	1,024	1,029	1,051	861	929	960	1,158	1,461	1,938	2,127	2,418	2,578	2,290	1,914	1,613	1,470	-143	-9%
East Ayrshire	591	789	815	662	658	703	950	1,017	1,185	1,252	1,186	1,018	975	827	803	651	471	-180	-28%
East Dunbartonshire	482	440	399	417	400	453	521	655	562	676	658	702	671	713	698	639	485	-154	-24%
East Lothian	1,049	1,080	930	948	896	830	834	890	1,000	1,116	1,178	1,124	1,150	1,196	1,192	774	674	-100	-13%
East Renfrewshire	286	274	204	342	377	377	395	397	404	368	373	327	359	354	314	271	307	36	13%
Edinburgh, City of	3,575	3,795	4,119	4,342	4,410	4,233	4,911	5,485	5,171	5,040	5,512	5,148	4,886	4,781	4,656	4,448	4,267	-181	-4%
Eilean Siar	156	173	160	119	140	103	171	216	260	246	278	251	240	202	203	174	167	-7	-4%
Falkirk	1,116	1,064	1,281	1,409	1,376	1,346	1,507	1,632	1,636	2,109	1,954	2,463	2,741	2,511	2,313	1,192	1,089	-103	-9%
Fife	2,454	2,824	3,867	3,388	3,262	3,684	3,745	4,041	4,124	4,172	4,378	3,631	3,437	4,002	4,534	3,933	2,824	-1,109	-28%
Glasgow City <sup>1</sup>	12,014	12,665	13,150	12,645	12,202	13,244	13,006	12,716	10,680	11,220	10,502	9,947	10,128	10,640	10,422	9,214	8,240	-974	-11%
Highland	898	979	928	816	954	985	1,385	2,100	2,304	2,458	2,214	2,293	2,376	2,376	2,150	1,291	1,001	-290	-22%
Inverclyde	282	386	463	370	433	409	659	692	837	878	746	520	633	587	534	440	313	-127	-29%
Midlothian	427	370	466	424	363	401	444	550	615	646	687	743	873	729	660	763	751	-12	-2%
Moray	272	403	305	280	298	348	713	628	986	1,126	804	859	744	901	662	520	551	31	6%
North Ayrshire	740	984	1,034	1,152	1,067	1,240	1,803	1,826	1,727	1,637	1,521	1,452	1,370	1,066	766	709	660	-49	-7%
North Lanarkshire	1,668	1,838	2,083	1,986	1,982	1,949	2,670	3,124	4,000	4,092	3,749	3,544	3,502	3,006	2,477	2,216	2,096	-120	-5%
Orkney	91	105	133	163	124	157	147	166	210	201	237	137	100	137	144	153	104	-49	-32%
Perth & Kinross	515	523	667	863	1,006	960	1,219	1,452	1,467	1,347	988	1,222	1,096	1,030	1,129	978	908	-70	-7%
Renfrewshire	714	659	652	662	897	971	1,017	1,407	1,651	1,493	1,638	1,064	1,272	1,250	1,253	1,190	1,105	-85	-7%
Scottish Borders, The	639	656	471	516	542	585	595	857	801	991	991	1,093	1,070	972	862	542	636	94	17%
Shetland	203	166	148	126	181	194	166	187	163	191	228	241	267	266	270	202	152	-50	-25%
South Ayrshire	958	903	933	1,064	1,028	1,015	986	1,021	1,081	1,030	962	919	909	962	910	948	861	-87	-9%
South Lanarkshire	1,795	2,038	2,007	1,977	1,968	1,873	2,367	2,496	2,279	2,412	2,405	2,736	3,036	3,127	2,945	2,316	2,108	-208	-9%
Stirling	883	938	1,028	917	799	777	848	856	1,037	1,062	1,095	887	929	960	706	472	346	-126	-27%
West Dunbartonshire	831	701	645	869	1,121	1,020	1,256	1,231	1,431	2,270	2,403	2,251	2,141	2,092	2,000	1,545	1,364	-181	-12%
West Lothian	1.008	1.270	1.604	1.777	1,649	1.532	1.667	1,885	1,964	1,979	2.064	1.655	1,752	1.762	1,937	1.727	1.399	-328	-19%

Notes: Figures prior to December 2001 are taken from the HL2 summary return. Figures from January 2002 onwards are provided by the electronic HL1 individual case returns. Some applications will have been from households that applied previously in the same year - the extent of repeat applications prior to 2002 is difficult to assess from existing data.

Total applications by household type

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	1996-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13
Single person	23,900	25,700	27,500	28,500	28,800	31,400	34,136	36,730	36,097	38,415	37,334	34,404	35,440	35,368	34,910	28,944	25,763
Single parent	12,000	12,100	12,000	12,200	11,500	11,800	11,630	12,586	13,565	14,296	14,076	13,789	13,907	13,806	13,099	10,912	8,979
Couple without children	1,700	1,700	1,800	1,800	1,700	1,800	2,224	2,561	2,840	2,861	2,918	2,940	2,922	2,766	2,599	1,864	1,625
Couple with children	3,100	3,100	2,900	2,600	2,400	2,300	2,599	2,813	3,027	3,050	3,155	3,304	2,980	2,968	2,832	2,125	1,887
Other household type	500	600	400	400	600	1,000	1,536	1,924	1,867	2,062	2,126	2,771	2,427	2,303	2,204	1,702	1,573

Percentage of applications by household type

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	1996-97	1997-98	1998-99	1999-00	2000-01	2001-02	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13
Single person	58	59	62	63	64	65	65	65	63	63	63	60	61	62	63	64	65
Single parent	29	28	27	27	26	24	22	22	24	24	24	24	24	24	24	24	23
Couple without children	4	4	4	4	4	4	4	5	5	5	5	5	5	5	5	4	4
Couple with children	8	7	7	6	5	5	5	5	5	5	5	6	5	5	5	5	5
Other household type	1	1	1	1	1	2	3	3	3	3	4	5	4	4	4	4	4

Total applications by household type and gender

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Total applications by nous	onola typ	o ana go	,,,,,,,								I GOIO EN
	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13
Single person: male	23,676	25,531	24,335	25,894	24,548	22,228	23,187	23,364	22,859	18,935	17,423
Single person: female	10,460	11,199	11,762	12,521	12,786	12,176	12,253	12,004	12,051	10,009	8,340
Total single person	34,136	36,730	36,097	38,415	37,334	34,404	35,440	35,368	34,910	28,944	25,763
Single parent: male	1,187	1,458	1,820	2,345	2,749	3,028	3,492	3,876	3,752	3,106	2,358
Single parent: female	10,443	11,128	11,745	11,951	11,327	10,761	10,415	9,930	9,347	7,806	6,621
Total single parent	11,630	12,586	13,565	14,296	14,076	13,789	13,907	13,806	13,099	10,912	8,979
Couple without children	2,224	2,561	2,840	2,861	2,918	2,940	2,922	2,766	2,599	1,864	1,625
Couple with children	2,599	2,813	3,027	3,050	3,155	3,304	2,980	2,968	2,832	2,125	1,887
Other without children	864	1,030	1,013	1,098	1,123	1,405	1,264	1,193	1,192	871	842
Other with children	672	894	854	964	1,003	1,366	1,163	1,110	1,012	831	731
Total	52,125	56,614	57,396	60,684	59,609	57,208	57,676	57,211	55,644	45,547	39,827

Percentage applications by household type and gender

Table 2c

	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2011-13
Single person: male	45%	45%	42%	43%	41%	39%	40%	41%	41%	42%	44%
Single person: female	20%	20%	20%	21%	21%	21%	21%	21%	22%	22%	21%
Total single person	65%	65%	63%	63%	63%	60%	61%	62%	63%	64%	65%
Single parent: male	2%	3%	3%	4%	5%	5%	6%	7%	7%	7%	6%
Single parent: female	20%	20%	20%	20%	19%	19%	18%	17%	17%	17%	17%
Total single parent	22%	22%	24%	24%	24%	24%	24%	24%	24%	24%	23%
Couple without children	4%	5%	5%	5%	5%	5%	5%	5%	5%	4%	4%
Couple with children	5%	5%	5%	5%	5%	6%	5%	5%	5%	5%	5%
Other without children	2%	2%	2%	2%	2%	2%	2%	2%	2%	2%	2%
Other with children	1%	2%	1%	2%	2%	2%	2%	2%	2%	2%	2%
Total	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%	100%

Number of applications by single person households by age and gender: 2012-13

Table 2d

	16 - 17	18 - 19	20 - 24	25 - 29	30 - 34	35 - 39	40 - 44	45 - 49	50 - 54	55 - 59	60 - 64	65+	Total
Male	805	1,091	3,085	2,768	2,428	1,890	1,758	1,402	942	571	345	338	17,423
Female	867	984	1,805	1,104	736	529	573	552	485	324	168	213	8,340
Total	1,672	2,075	4,890	3,872	3,164	2,419	2,331	1,954	1,427	895	513	551	25,763

Previous housing circumstances of applicants: 2011-12 and 2012-13

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	2011	-12	2012-13		
	Number	% of all	Number	% of all	
	Number	applications	Number	applications	
All applicants	45,547	100	39,827	100	
Owning or renting	15,395	34	13,791	35	
Renting from Local Authority	3,859	8	3,105	8	
Renting from housing association	1,906	4	1,659	4	
Renting privately	7,049	15	6,802	17	
In tied accommodation	277	1	270	1	
Owner occupier	2,304	5	1,955	5	
Living with relatives, friends or partners	21,063	46	17,858	45	
Parental/family home/relatives	12,407	27	10,082	25	
Friends/partners	8,656	19	7,776	20	
From institutional accommodation	3,443	8	3,327	8	
Armed services accommodation	139	0	114	0	
Prison	2,264	5	2,228	6	
Hospital	317	1	261	1	
Childrens residential accommodation	106	0	71	0	
Supported accommodation	617	1	653	2	
From temporary accommodation	1,483	3	1,182	3	
Hostel (unsupported)	177	0	181	0	
Bed & Breakfast	143	0	102	0	
Caravan/mobile home	186	0	162	0	
Long-term roofless	189	0	163	0	
Long-term "sofa-surfing"	788	2	574	1	
Other	4,163	9	3,669	9	
Other	1,741	4	1,562	4	
Not Known/Refused	2,422	5	2,107	5	

Main reason for applying as homeless: 2011-12 and 2012-13

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main reason for applying as nomeress. 2011 12 and 2012 10	201	1-12	201	2-13
	Number	% of all applications	Number	% of all applications
All applications	45,547	100	39,827	100
Reason accommodation is no longer available	12,499	27	11,892	30
Termination of tenancy / mortgage due to rent arrears / default on				
payments	2,129	5	2,084	5
Other action by landlord resulting in the termination of the tenancy	3,674	8	3,514	9
Applicant terminated secure accommodation	809	2	731	2
Loss of service / tied accommodation	281	1	259	1
Discharge from prison / hospital / care / other institution	2,411	5	2,330	6
Emergency (fire, flood, storm, closing order, etc)	279	1	279	1
Forced division and sale of matrimonial home	299	1	266	1
Other reason for loss of accommodation	2,617	6	2,429	6
Reason for having to leave accommodation/household	33,048	73	27,935	70
Dispute within household: violent or abusive	4,906	11	4,392	11
Dispute within household / relationship breakdown: non-violent	8,012	18	6,798	17
Fleeing non-domestic violence	1,362	3	1,060	3
Harassment	913	2	816	2
Overcrowding	796	2	544	. 1
Asked to leave	11,912	26	10,345	26
Other reason for leaving accommodation / household	5,147	11	3,980	10

Reasons for loss of accommodation for those who previously rented/owned their accommodation.

Table 5a

Reasons for loss of accommodation for those who pro-		11-12	2012-13			
	Number	% of all applications from tenure	Number	% of all applications from tenure		
Rented from local authority	3,859	100	3,105	100		
Rent arrears	332	9	287	9		
Other action by landlord	219	6	230	7		
Dispute within household - violent or abusive	813	21	641	21		
Dispute within household - non-violent	519	13	425	14		
Non-domestic violence/ harassment	929	24	717	23		
Other reasons	1,047	27	805	26		
Rented from housing association	1,906	100	1,659	100		
Rent arrears	218	11	184	11		
Other action by landlord	135	7	134	8		
Dispute within household - violent or abusive	381	20	366	22		
Dispute within household - non-violent	288	15	221	13		
Non-domestic violence/ harassment	444	23	367	22		
Other reasons	440	23	387	23		
Rented privately (including tied accommodation)	7,326	100	7,072	100		
Rent arrears	873	12	852	12		
Other action by landlord	2,890	39	2,855	40		
Dispute within household - violent or abusive	606	8	645	9		
Dispute within household - non-violent	489	7	437	6		
Non-domestic violence/ harassment	381	5	343	5		
Other reasons	2,087	28	1,940	27		
Owner occupied	2,304	100	1,955	100		
Mortgage default	468	20	543	28		
Forced division and sale of matrimonial home	254	11	197	10		
Dispute within household - violent or abusive	523	23	421	22		
Dispute within household - non-violent	580	25	401	21		
Non-domestic violence/ harassment	31	1	32	2		
Other reasons	448	19	361	18		

Reasons for presenting as homeless while living with parents/ relatives/ friends or partners Table 5b 2011-12 2012-13 % of all % of all applications applications from from each each Number Number accommodation accommodation type type From parents/ relatives 12,407 10,082 100 100 Dispute within household - violent or abusive 757 6 627 22 23 Dispute within household - non-violent 2,769 2,350 52 Asked to leave 6,469 52 5,291 2,412 19 1,814 18 Other reasons From friends/ partners 8,656 7,776 100 100 Dispute within household - violent or abusive 1,269 15 1,213 16 31 31 Dispute within household - non-violent 2,717 2,435 Asked to leave 39 3,233 37 3,016

1,437

Other reasons

17

1,112

14

Reason for applying as homeless for applicants from other backgrounds

Table 5c

	20	11-12	20	12-13
	Number	% of all applications from other background	Number	% of all applications from other background
From other background	9,089	100	8,178	100
From armed services accommodation	139	0	114	0
From prison	2,264	5	2,228	6
From hospital	317	1	261	1
From childrens residential and other supported accommodation	723	0	724	0
From temporary accommodation	1,483	1	1,182	2
Other reasons	4,163	0	3,669	0

Reasons for failing to maintain accommodation

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	2011-12			2011-12		2012-13			2012-13	
	Apr - Jun	Jul - Sep	Oct - Dec	Jan-Mar	2011-12	Apr - Jun Jul	- Sep Oc	t - Dec	Jan-Mar	2012-13
Financial difficulties/ debt/ unemployment	979	930	772	971	3,652	931	820	745	927	3,423
Physical health reasons	214	206	191	263	874	211	202	190	202	805
Mental health reasons	620	587	497	569	2,273	549	501	465	454	1,969
Unmet need for support from housing/ social work/ health	144	141	119	170	574	135	104	101	99	439
Lack of support from friends/ family	1,122	1,038	834	953	3,947	858	764	610	689	2,921
Difficulties managing on own	349	362	272	357	1,340	319	288	255	273	1,135
Drug/ alcohol dependency	777	729	645	746	2,897	682	619	669	625	2,595
Criminal/ anti-social behaviour	701	621	611	677	2,610	672	560	611	601	2,444
Not to do with applicant household (e.g. landlord selling property,										
fire, circumstances of other persons sharing previous property,										
harassment by others etc	3,285	3,358	2,610	3,025	12,278	2,728	2,629	2,107	2,415	9,879
Refused	56	36	52	118	262	91	46	39	42	218
All applications completing this question	6,393	6,187	5,095	5,965	23,640	5,354	5,007	4,272	4,793	19,426
Total applications	11,983	11,844	9,908	11,812	45,547	10,618	10,444	8,879	9,886	39,827
Percentage completing this question	53%	52%	51%	50%	52%	<b>50%</b>	48%	48%	48%	49%

#### Note:-

For each application, more than one reason can be given.

This question was answered for approximately 49% of applications in 2012-13, including refusals.

Reasons for failing to maintain accommodation (as percentage of all applications completing this question)

Table 5e

	2011-12			2011-12	2012-13				2012-13	
	Apr - Jun	Jul - Sep	Oct - Dec	Jan-Mar	2011-12	Apr - Jun	Jul - Sep	Oct - Dec	Jan-Mar	2012-13
Financial difficulties/ debt/ unemployment	15%	15%	15%	16%	15%	17%	16%	17%	19%	18%
Physical health reasons	3%	3%	4%	4%	4%	4%	4%	4%	4%	4%
Mental health reasons	10%	9%	10%	10%	10%	10%	10%	11%	9%	10%
Unmet need for support from housing/ social work/ health										
services	2%	2%	2%	3%	2%	3%	2%	2%	2%	2%
Lack of support from friends/ family	18%	17%	16%	16%	17%	16%	15%	14%	14%	15%
Difficulties managing on own	5%	6%	5%	6%	6%	6%	6%	6%	6%	6%
Drug/ alcohol dependency	12%	12%	13%	13%	12%	13%	12%	16%	13%	13%
Criminal/ anti-social behaviour	11%	10%	12%	11%	11%	13%	11%	14%	13%	13%
Not to do with applicant household (e.g. landlord selling property,										
fire, circumstances of other persons sharing previous property,										
harassment by others etc	51%	54%	51%	51%	52%	51%	53%	49%	50%	51%
Refused	1%	1%	1%	2%	1%	2%	1%	1%	1%	1%

Homeless assessments by local authority area in each year

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,		2010-11		2011-12			2012-13		
	All Homeless	Priority ho	omeless	All Homeless	Priority h	omeless	All Homeless	Priority ho	meless
	Number	Number	%	Number	Number	%	Number	Number	%
Scotland	41,957	36,847	88	35,711	32,481	91	31,964	30,583	96
Aberdeen City	2,033	1,677	82	1,225	1,043	85	1,191	1,117	94
Aberdeenshire	1,389	1,248	90	1,239	1,088	88	1,051	1,011	96
Angus	992	992	100	970	970	100	698	698	100
Argyll & Bute	626	559	89	456	412	90	353	353	100
Clackmannanshire	585	512	88	537	500	93	362	349	96
Dumfries & Galloway	910	832	91	783	754	96	748	747	100
Dundee City	1,335	1,335	100	1,256	1,256	100	1,163	1,163	100
East Ayrshire	667	601	90	552	490	89	409	409	100
East Dunbartonshire	465	399	86	450	383	85	358	333	93
East Lothian	938	593	63	682	463	68	589	476	81
East Renfrewshire	242	198	82	202	195	97	232	232	100
Edinburgh	4,537	3,757	83	4,359	3,604	83	4,172	3,652	88
Eilean Siar	158	132	84	138	96	70	120	105	88
Falkirk	1,780	1,492	84	1,032	932	90	817	731	89
Fife	3,164	2,672	84	2,716	2,330	86	2,245	2,126	95
Glasgow City	7,391	6,791	92	6,320	6,090	96	5,955	5,921	99
Highland	1,730	1,502	87	1,108	969	87	858	812	95
Inverclyde	385	370	96	324	319	98	256	256	100
Midlothian	530	468	88	667	608	91	665	659	99
Moray	503	367	73	372	372	100	398	398	100
North Ayrshire	672	656	98	630	630	100	573	573	100
North Lanarkshire	1,921	1,564	81	1,681	1,353	80	1,685	1,466	87
Orkney	98	97	99	113	113	100	84	84	100
Perth & Kinross	970	900	93	792	770	97	732	732	100
Renfrewshire	974	951	98	963	963	100	841	841	100
Scottish Borders	659	478	73	402	392	98	497	497	100
Shetland	147	127	86	156	144	92	109	109	100
South Ayrshire	675	613	91	697	670	96	649	649	100
South Lanarkshire	2,323	2,006	86	1,962	1,789	91	1,770	1,700	96
Stirling	473	448	95	396	396	100	319	319	100
West Dunbartonshire	1,187	1,164	98	1,169	1,169	100	998	998	100
West Lothian	1,498	1,346	90	1,362	1,218	89	1,067	1,067	100

Homeless assessments by local authority area in each quarter: percentage of homeless assessed as priority homeless

Table 6b

nomeless assessments by		2010-	•	•		2011				2012-	13	
	Apr-Jun	Jul-Sep	Oct-Dec	Jan-Mar	Apr-Jun	Jul-Sep	Oct-Dec	Jan-Mar	Apr-Jun	Jul-Sep	Oct-Dec	Jan-Mar
Scotland	87	87	88	89	90	90	91	92	94	94	96	100
Aberdeen City	84	82	82	81	89	84	83	83	91	91	94	100
Aberdeenshire	92	92	86	89	87	89	86	90	93	93	99	100
Angus	100	100	100	100	100	100	100	100	100	100	100	100
Argyll & Bute	92	89	85	91	86	90	93	93	100	100	100	100
Clackmannanshire	82	86	97	87	95	94	96	89	94	94	100	100
Dumfries & Galloway	93	93	89	91	97	94	95	100	100	99	100	100
Dundee City	100	100	100	100	100	100	100	100	100	100	100	100
East Ayrshire	92	86	95	87	85	89	87	96	100	100	100	100
East Dunbartonshire	82	90	83	87	80	85	88	88	88	92	93	100
East Lothian	59	64	67	63	67	66	70	69	<i>7</i> 5	<i>7</i> 5	77	100
East Renfrewshire	84	83	83	78	98	98	88	100	100	100	100	100
Edinburgh	81	82	84	85	84	82	83	82	83	82	87	100
Eilean Siar	81	88	84	80	80	<i>7</i> 5	56	67	88	<i>7</i> 5	90	100
Falkirk	87	85	80	82	88	94	91	89	86	78	94	100
Fife	84	85	85	84	83	86	85	91	90	92	97	100
Glasgow City	90	91	93	93	96	96	97	97	99	99	100	100
Highland	86	85	88	90	83	80	91	95	93	92	94	100
Inverclyde	95	94	97	98	97	97	100	100	100	100	100	100
Midlothian	86	89	88	90	87	92	90	95	97	99	100	100
Moray	64	69	76	95	100	100	100	100	100	100	100	100
North Ayrshire	99	97	98	96	100	100	100	100	100	100	100	100
North Lanarkshire	82	79	83	82	<i>7</i> 9	80	82	81	81	85	84	100
Orkney	97	100	100	100	100	100	100	100	100	100	100	100
Perth & Kinross	91	92	94	94	95	94	100	100	100	100	100	100
Renfrewshire	96	98	96	100	100	100	100	100	100	100	100	100
Scottish Borders	74	71	68	77	89	100	100	100	100	100	100	100
Shetland	80	83	91	94	83	92	97	100	100	100	100	100
South Ayrshire	89	86	90	97	96	94	94	100	100	100	100	100
South Lanarkshire	87	85	88	85	91	92	89	92	93	91	100	100
Stirling	96	89	96	100	100	100	100	100	100	100	100	100
West Dunbartonshire	96	98	99	100	100	100	100	100	100	100	100	100
West Lothian	91	89	89	91	90	87	88	93	100	100	100	100

Assessment decision by main reason for application: Scotland: 2011-12 and 2012-13

Table 6c

			2011-12	2						
				Lost					Lost	
		Non-	Assessed	contact,			Non-	Assessed	contact,	
	Priority	priority	as not	withdrew	All	Priority	priority	as not	withdrew	All
	homeless	homeless	homeless	etc	assessments	homeless	homeless	homeless	etc	assessments
All reasons	32,481	3,229	3,000	7,415	46,125	30,583	1,381	2,192	5,876	40,032
Termination of tenancy / mortgage due to rent										
arrears / default on payments	1,443	187	204	320	2,154	1,582	72	167	282	2,103
Applicant terminated secure accommodation	567	94	58	106	825	539	34	52	98	723
Loss of service / tied accommodation	202	27	11	38	278	209	18	7	30	264
Discharge from prison / hospital / care / other										
institution	2,011	52	30	285	2,378	2,012	30	25	276	2,343
Emergency (fire, flood, storm, closing order from										
Environmental Health etc.)	162	2	45	62	271	189	1	20	56	266
Forced division and sale of matrimonial home	224	16	20	41	301	221	5	14	32	272
Other reason for loss of accommodation	1,861	194	180	418	2,653	1,951	90	104	320	2,465
Dispute within household: violent or abusive	4,109	36	161	657	4,963	3,636	10	129	584	4,359
Dispute within household / relationship										
breakdown: non-violent	5,505	872	416	1,330	8,123	5,079	374	269	1,075	6,797
Fleeing non-domestic violence	918	13	229	192	1,352	738	8	187	154	1,087
Harassment	607	20	182	113	922	546	7	164	110	827
Overcrowding	607	38	82	105	832	445	8	35	74	562
Asked to leave	8,200	1,174	665	2,062	12,101	7,658	520	489	1,718	10,385
Other reason for leaving accommodation /										
household	3,273	234	435	1,298	5,240	2,915	83	317	745	4,060
Other action by landlord resulting in the										
termination of the tenancy	2,792	270	282	388	3,732	2,863	121	213	322	3,519

Assessment decision by applicant household type - Scotland: 2011-12 and 2012-13

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		·	2011-12	·				2012-13		
				Lost					Lost	
		Non-	Assessed	contact,			Non-	Assessed	contact,	
	Priority	priority	as not	withdrew	All	Priority	priority	as not	withdrew	All
	homeless	homeless	homeless	etc	Assessments	homeless	homeless	homeless	etc	assessments
All	32,481	3,230	3,000	7,415	46,126	30,583	1,381	2,192	5,876	40,032
Single Person: male	12,157	2,411	1,055	3,529	19,152	12,658	1,036	864	2,878	17,436
Single Parent: male	2,606	0	140	397	3,143	2,046	0	108	266	2,420
Single Person: female	7,224	642	642	1,647	10,155	6,353	254	473	1,312	8,392
Single Parent: female	6,247	0	590	1,033	7,870	5,486	0	382	805	6,673
Couple	1,308	127	161	302	1,898	1,257	70	97	211	1,635
Couple with Children	1,685	0	230	255	2,170	1,543	0	144	202	1,889
Other	1,254	50	182	252	1,738	1,240	21	124	202	1,587

Homeless households by type of support need identified: Number and percentage of applications assessed in 2012-13

Table 7

			Support needed	for:-				
	All applications assessed in the period	With 1 or more support need identified	Mental health	Learning disability	Physical disability	Medical condition	Drug or alcohol dependancy	Basic housing management/ independent living skills
Homeless or potentially homeless priority	30,583	10,769	4,165	633	1,019	2,240	3,554	4,047
Homeless or potentially homeless non-priority	1,381	61	16	1	0	8	17	22
Total all homeless or potentially homeless	31,964	10,830	4,181	634	1,019	2,248	3,571	4,069
% of those with support needs		100	39	6	9	21	33	38
% of homeless assessments		34	13	2	3	7	11	13

More than one support need can be identified in each application.

Final rehousing o	utcomes for applicants assesse	d as homel	ess or thre	eatened w	ith homele	ssness: S	cotland				Table 8a	
		2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13
		Number	Number	Number	Number	Number	Number	Number	Number	Number	Number	Number
All final outcomes	5	29,987	33,605	31,598	34,710	33,922	31,730	34,157	36,478	35,332	32,433	28,281
Social Rented		11,666	13,927	15,741	17,535	17,622	17,579	19,555	21,248	20,759	19,886	18,243
	Local Authority tenancy	10,179	9,787	10,532	11,532	11,727	11,167	12,271	12,985	12,607	12,258	11,491
	Housing Association tenancy	1,487	4,140	5,209	6,003	5,895	6,412	7,284	8,263	8,152	7,628	6,752
Private Rented	Private rented tenancy	595	1,038	1,246	1,700	2,152	2,238	2,718	2,698	2,569	2,486	2,160
Temporary		4,836	4,668	1,591	1,884	1,543	799	640	659	614	692	574
	Hostel	4,547	4,320	1,370	1,592	1,340	775	610	628	588	658	558
	Bed and Breakfast	289	348	221	292	203	0	0	0	0	0	0
	Women's Refuge	0	0	0	0	0	24	30	31	26	34	16
Other (known)		6,568	6,803	6,937	8,052	8,100	7,452	7,832	8,493	8,352	6,842	5,488
	Residential care, nursing home,											
	supported accommodation Tenancy with voluntary	0	0	1	1	6	119	186	208	165	129	135
	organisation	81	85	90	136	183	176	171	146	140	76	57
	Returned to previous/ present	0.050	0.007	0.000	0.400	0.000	0.040	0.070	0.040	0.700	0.400	4 000
	accommodation	3,050	2,997	3,222	3,180	2,688	2,810	2,972	2,949	2,702	2,192	1,693
	Moved in with friends/ relatives	2,240	2,279	1,991	2,587	2,938	2,844	2,751	3,129	3,039	2,338	1,835
	Other (known)	1,197	1,442	1,633	2,148	2,285	1,503	1,752	2,061	2,306	2,107	1,768
Other (unknown)	Other (unknown)	6,322	7,169	6,083	5,539	4,505	3,662	3,412	3,380	3,038	2,527	1,816

Only includes cases where contact was maintained until duty discharge.

Includes cases assessed as homeless or threatened with homelessness, but excludes all other cases.

Table 8b
Final rehousing outcomes in 2012-13 for applicants with whom contact was maintained until case closure: Scotland

			Non-	Assessed as	
		Priority	priority	not	
		homeless	homeless	homeless	Total
		Number	Number	Number	Number
All final outcome	es	26,774	1,507	1,998	30,279
Social Rented		18,110	133	121	18,364
	Local Authority tenancy	11,380	111	81	11,572
	Housing Association tenancy	6,730	22	40	6,792
Private Rented	Private rented tenancy	1,926	234	86	2,246
Total Settled Ac	commodation	20,036	367	207	20,610
Temporary		510	64	6	580
	Hostel	494	64	6	564
	Women's Refuge	16	0	0	16
Other (known)		4,978	510	1,604	7,092
	Residential care, nursing home, supported accommodation	133	2	2	137
	Tenancy with voluntary organisation	56	1	2	59
	Returned to previous/ present accommodation	1,559	134	1,307	3,000
	Moved in with friends/ relatives	1,545	290	154	1,989
	Other (known)	1,685	83	139	1,907
Other (unknown	Other (unknown)	1,250	566	181	1,997

Only includes cases where contact was maintained until duty discharge.

Includes cases assessed as homeless or threatened with homelessness, and also those assessed as not homeless

Table 8c
Action taken by local authorities for applicants assessed as homeless (priority or non-priority), by year of case closure

Total taken by recar dumentace for appine		2011-12		•	2012-13	
		Non-			Non-	
	Priority	priority	All	Priority	priority	AII
	homeless	homeless	homeless	homeless	homeless	homeless
Action taken by local authority	Number	Number		Number	Number	
Social rented tenancy offered: accepted	18,240	155	18,395	16,934	118	17,052
Social rented tenancy offered: not accepted	2,567	40	2,607	1,940	20	1,960
Social rented tenancy offered	20,807	195	21,002	18,874	138	19,012
Private tenancy offered: accepted	1,130	286	1,416	1,135	168	1,303
Private tenancy offered: not accepted	17	4	21	17	3	20
Private tenancy offered	1,147	290	1,437	1,152	171	1,323
Temporary accommodation offered: accepted	1,575	653	2,228	1,374	323	1,697
Temporary accommodation offered: not accept	514	517	1,031	316	209	525
Temporary accommodation offered	2,089	1,170	3,259	1,690	532	2,222
Referred to other LA	230	2	232	200	0	200
Advice and assistance	1,132	1,127	2,259	1,013	585	1,598
Other	4,035	209	4,244	3,845	81	3,926
Total	29,440	2,993	32,433	26,774	1,507	28,281

Notes:- Priority and non-priority homeless include applicants assessed as threatened with homelessness

This table includes cases closed which had been assessed as homeless or threatened with homlessness, and where contact had been maintained to duty discharge.

Table 8d

Action taken by local authorities for applicants assessed as homeless (priority or non-priority), by year of case closure (percentage)

(portormago)		2011-12			2012-13	
		Non-			Non-	
	Priority	priority	All	Priority	priority	All
	homeless	homeless	homeless	homeless	homeless	homeless
Action taken by local authority	Number	Number		Number	Number	
Social rented tenancy offered: accepted	62%	5%	57%	63%	8%	60%
Social rented tenancy offered: not accepted	9%	1%	8%	7%	1%	7%
Social rented tenancy offered	71%	7%	65%	70%	9%	67%
Private tenancy offered: accepted	4%	10%	4%	4%	11%	5%
Private tenancy offered: not accepted	0%	0%	0%	0%	0%	0%
Private tenancy offered	4%	10%	4%	4%	11%	5%
Temporary accommodation offered: accepted	5%	22%	7%	5%	21%	6%
Temporary accommodation offered: not accept	2%	17%	3%	1%	14%	2%
Temporary accommodation offered	7%	39%	10%	6%	35%	8%
Referred to other LA	1%	0%	1%	1%	0%	1%
Advice and assistance	4%	38%	7%	4%	39%	6%
Other	14%	7%	13%	14%	5%	14%
Total	100%	100%	100%	100%	100%	100%

Notes:- Priority and non-priority homeless include applicants assessed as threatened with homelessness

This table includes cases closed which had been assessed as homeless or threatened with homlessness, and where contact had been maintained to duty discharge.

All applications closed by whether contact was maintained: Scotland

Table 9a

	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13
	Number										
All cases closed	45,791	51,591	54,785	59,112	58,239	53,766	57,438	56,198	55,372	48,064	40,751
Contact maintained throughout	34,000	37,707	36,143	39,384	38,446	35,339	37,834	39,623	38,659	35,323	30,279
Contact lost before assessment 1	4,393	5,411	6,989	7,616	7,601	6,077	6,684	4,306	4,210	2,924	2,204
Contact lost after assessment	5,382	5,347	7,992	7,960	7,873	7,296	6,915	5,806	5,987	5,358	4,708
Application withdrawn before assessment	0	0	0	0	0	2,340	3,041	3,510	3,626	2,427	1,858
Applicant ineligible for assistance	0	0	0	0	0	268	298	262	303	142	116
Homelessness resolved prior to assessm	2,016	3,126	3,661	4,152	4,319	2,446	2,666	2,691	2,587	1,890	1,586

All applications closed by whether contact was maintained: Scotland

% of all cases closed æs closed

· · · · · · · · · · · · · · · · · · ·		The second secon										
	2002-03	2003-04	2004-05	2005-06	2006-07	2007-08	2008-09	2009-10	2010-11	2011-12	2012-13	
	Number	Number	Number	Number	Number	Number	Number	Number	Number	Number	Number	
All cases closed	100	100	100	100	100	100	100	100	100	100	100	
Contact maintained throughout	74	73	66	67	66	66	66	71	70	73	74	
Contact lost before assessment 1	10	10	13	13	13	11	12	8	8	6	5	
Contact lost after assessment	12	10	15	13	14	14	12	10	11	11	12	
Application withdrawn before assessment	0	0	0	0	0	4	5	6	7	5	5	
Applicant ineligible for assistance	0	0	0	0	0	0	1	0	1	0	0	
Homelessness resolved prior to assessm	4	6	7	7	7	5	5	5	5	4	4	

Note:- 1: Before 1997-98 this heading included contct lost or application withdrawn before assessment

Notes:-

Prior to 2007-08, applications which were withdrawn before assessment, or which were ineligible for assistance are included in contact lost before assessment.

Applicants assessed as homeless with whom contact was lost after assessment, by year of case closure

Table 9b

	Priority hom	eless or threa	atened	Non-priority h	nomeless or	threatened	All homeless			
	All priority homeless	Contact lost		All non- priority homeless	Contact	t lost	All homeless	Contact I	ost	
	Number	Number	%	Number	Number	%	Number	Number	%	
2002-03	24,847	4,057	16.3	10,111	914	9.0	34,958	4,971	14.2	
2003-04	27,827	3,939	14.2	10,810	1,093	10.1	38,637	5,032	13.0	
2004-05	29,002	5,950	20.5	10,174	1,628	16.0	39,176	7,578	19.3	
2005-06	31,654	5,945	18.8	10,608	1,607	15.1	42,262	7,552	17.9	
2006-07	31,393	5,866	18.7	9,969	1,574	15.8	41,362	7,440	18.0	
2007-08	30,284	5,642	18.6	8,426	1,338	15.9	38,710	6,980	18.0	
2008-09	33,603	5,512	16.4	7,154	1,088	15.2	40,757	6,600	16.2	
2009-10	35,581	4,886	13.7	6,454	671	10.4	42,035	5,557	13.2	
2010-11	35,636	5,150	14.5	5,377	531	9.9	41,013	5,681	13.9	
2011-12	34,272	4,832	14.1	3,343	350	10.5	37,615	5,182	13.8	
2012-13	31,141	4,367	14.0	1,690	183	10.8	32,831	4,550	13.9	

Notes:- Priority and non-priority homeless include applicants assessed as threatened with homelessness

Types of accommodation occupied during application by year of case closure: Scotland

Table 10

			2011-12					2012-13		
	Priority homeless Number of cases	Non-priority homeless Number of cases	Assessed as not homeless Number of cases	Lost contact, withdrew Number of cases	All assessments Number of cases	Priority homeless Number of cases	homeless	Assessed as not homeless Number of cases	Lost contact, withdrew Number of cases	All assessments Number of cases
All cases closed	34,272	3,343	3,066	7,383	48,064	31,141	1,690	2,156	5,764	40,751
No information supplied on types of accommodation occupied Accommodation arranged by the	5,280	526	352	1,453	7,611	5,131	315	269	1,050	6,765
applicant only	10,636	1,253	2,049	3,864	17,802	8,561	456	1,350	3,011	13,378
Temporary accommodation provided by the local authority	15,304	1,350	543	1,661	18,858	14,876	818	417	1,372	17,483
Both accommodation arranged by the applicant and temporary accommodation arranged by the local authority	3,052	214	122	405	3,793	2,573	101	120	331	3,125

#### Households in temporary accommodation by accommodation type:

## 31 March 1995 to 31 March 2013

31 Mar	ch 1995 to 31 Marc	h 2013						Table 11
		Social sector accommodation <sup>1</sup>	Hostel	Bed & Breakfast	Other <sup>2</sup>	Total	depe	olds with ndent dren <sup>3</sup>
1995	as at 31 March	1,851	1,648	449	80	4,028	-	-
1996	as at 31 March	1,884	1,776	454	100	4,214	-	-
1997	as at 31 March	1,741	1,562	355	114	3,772	-	-
1998	as at 31 March	1,859	1,465	360	80	3,764	-	-
1999	as at 31 March	1,855	1,543	413	53	3,864	-	-
2000	as at 31 March	1,826	1,608	500	61	3,995	374	
2001	as at 31 March	1,968	1,512	502	78	4,060	1,438	35
2002	as at 31 March	2,152	1,363	569	69	4,153	1,329	32
2003	as at 31 March	2,984	1,380	898	141	5,403	1,599	30
2004	as at 31 March	3,537	1,586	1,190	132	6,445	1,997	31
2005	as at 31 March	4,136	1,490	1,516	159	7,301	2,330	*******************************
2006	as at 31 March	4,747	1,328	1,494	416	7,985	2,785	35
2007	as at 31 March	5,164	1,242	1,528	643	8,577	3,094	36
2008	as at 31 March4	6,134	1,079	1,609	713	9,535	3,988	42
2009	as at 31 March	6,355	994	1,748	956	10,053	3,825	38
2010	as at 31 March	6,775	1,217	1,765	972	10,729	3,715	35
2011	as at 31 March	7,215	1,371	1,544	1,124	11,254	3,833	34
2012	as at 31 March	7,093	1,333	1,281	1,043	10,750	3,487	32
2013	as at 31 March	7,061	1,290	1,170	950	10,471	2,936	28

Notes: Figures from March 1995 to March 1996 include estimates for Fife council.

<sup>1.</sup> Includes Glasgow Housing Association stock from 2003, and all other housing associations from June 2005 onward.

<sup>2.</sup> The category 'other' includes mainly private landlords. Prior to June 1999 the figures may also include an lunknown number of local authority-owned chalets or mobile homes.

<sup>3.</sup> From June 2005, this includes households with pregnant women. Figures from this point onward are therefore not strictly comparable with previous ones.

<sup>4.</sup> From 31 March 2008 there is a break in comparability in numbers in temporary accommodation in Glasgow. From this date, as a result of 'legacy' case reviews of asylum applications undertaken by the Home Office, there was a significant increase in numbers recorded as homeless and in temporary accommodation. See Notes page for full details.

## This table has been revised at 17:00 on 17 July 2013

Households in temporary accommodation by accommodation type: 31 March 2012 to 31 March 2013

Table 12

isasciiola	s in temporary ac	Social		l	ion type.	maich z	0.2 10 31				Table 12
Hous	ehold type	accomm		Hos	tel	Bed & Br	reakfast	Othe	er²	Tot	al
		Number	%	Number	%	Number	%	Number	%	Number	%
All househ	olds	NULLIDE	/0	INGITIDE	/0	INGITIDE	/0	INGILIDEI	/0	INUITIDET	/0
2002	as at 31 March	2,152	52	1,363	33	569	14	69	2	4,153	100
2003	as at 31 March	2,984	55	1,380	26	898	17	141	3	5,403	100
2004	as at 31 March	3,537	55	1,586	25	1,190	18	132	2	6,445	100
2005	as at 31 March	4,136	57	1,490	20	1,516	21	159	2	7,301	100
2006	as at 31 March	4,747	59	1,328	17	1,494	19	416	5	7,985	100
2007	as at 31 March	5,164	60	1,242	14	1,528	18	643	7	8,577	100
2008	as at 31 March	6,134	64	1,079	11	1,609	17	713	7	9,535	100
2009	as at 31 March	6,355	63	994	10	1,748	17	956	10	10,053	100
2010	as at 31 March	6,775	63	1,217	11	1,765	16	972	9	10,729	100
2011	as at 31 March	7,215	64	1,371	12	1,544	14	1,124	10	11,254	100
2012	as at 31 March	7,093	66	1,333	12	1,281	12	1,043	10	10,750	100
2013	as at 31 March	7,061	67	1,290	12	1,170	11	950	9	10,471	100
Household	s with dependent	children <sup>3</sup>									
2002	as at 31 March	1,107	83	103	8	94	7	25	2	1,329	100
2003	as at 31 March	1,347	84	64	4	108	7	80	5	1,599	100
2004	as at 31 March	1,692	85	102	5	146	7	57	3	1,997	100
2005	as at 31 March	1,981	85	86	4	163	7	100	4	2,330	100
2006	as at 31 March	2,374	85	81	3	130	5	200	7	2,785	100
2007	as at 31 March	2,589	84	76	2	84	3	345	11	3,094	100
2008	as at 31 March	3,486	87	66	2	118	3	318	8	3,988	100
2009	as at 31 March	3,257	85	64	2	86	2	418	11	3,825	100
2010	as at 31 March	3,201	86	70	2	49	1	394	11	3,715	100
2011	as at 31 March	3,260	85	68	2	34	1	471	12	3,833	100
2012	as at 31 March	3,056	88	55	2	21	1	355	10	3,487	100
2013	as at 31 March	2,607	89	51	2	17	1	261	9	2,936	100
	ber of dependent										
2002	as at 31 March	2,046	86	156	7	142	6	45	2	2,389	100
2003	as at 31 March	2,567	86	110	4	183	6	128	4	2,988	100
2004	as at 31 March	3,233	86	195	5	228	6	100	3	3,756	100
2005	as at 31 March	3,668	86	152	4	257	6	168	4	4,245	100
2006	as at 31 March	4,230	88	106	2	161	3	316	7	4,813	100
2007	as at 31 March	4,648	85	100	2	116	2	592	11	5,456	100
2008	as at 31 March4	6,306	89	93	1	180	3	545	8	7,124	100
2009	as at 31 March	5,488	88	69	1	103	2	608	10	6,268	100
2010	as at 31 March	5,422	89	83	1	59	1	539	9	6,103	100
2011	as at 31 March	5,255	87	86	1	51	1	672	11	6,064	100
2012	as at 31 March	4,982	89	60	1	35	1	516	9	5,593	100
2013	as at 31 March	4,398	91	66	1	21	0	362	7	4,847	100

Notes: Figures from March 1995 to March 1996 include estimates for Fife council.

<sup>1.</sup> Includes Glasgow Housing Association stock from 2003, and all other housing associations from June 2005 onward.

<sup>2.</sup> The category 'other' includes mainly private landlords. Prior to June 1999 the figures may also include an unknown number of local authority-owned chalets or mobile homes.

<sup>3.</sup> From June 2005, this includes households with pregnant women. Figures from this point onward are therefore not strictly comparable with previous ones.

<sup>4.</sup> From 31 March 2008 there is a break in comparability in numbers in temporary accommodation in Glasgow. From this date, as a result of 'legacy' case reviews of asylum applications undertaken by the home office, there was a significant increase in number of households and households with children in temporary accommodation. The notes to the tables give full details.

Households in temporary accommodation by local authority area: 31 March 2012 to 31 March 2013

Table 13

Tiousenoius in tempora			lds in temp			1		seholds wit	h children	in temporary	v accomm	odation
			Number			Percentage of all households	Number					Percentage of all households with children
			30-Sep-12			31-Mar-13				31-Dec-12		31-Mar-13
Scotland	10,750	10,466	10,546	10,252	10,471	0.43	3,487	3,293	3,289	3,080	2,936	0.51
Aberdeen City	401	397	366	340	324	0.30	77	64	69	54	56	0.26
Aberdeenshire	456	433	438	408	447	0.41	204	198	192	189	192	0.67
Angus	122	136	126	133	139	0.27	9	11	9	12	3	0.03
Argyll & Bute	156	145	134	128	138	0.33	53	43	42	40	44	0.51
Clackmannanshire	133	139	140	140	130	0.55	32	36	33	28	23	0.38
Dumfries & Galloway	283	260	281	258	273	0.39	82	74	86	63	54	0.36
Dundee City	311	311	327	315	317	0.44	91	88	87	74	69	0.43
East Ayrshire	57	51	63	36	28	0.05	9	9	7	2	4	0.03
East Dunbartonshire	181	187	181	171	161	0.37	61	56	61	55	49	0.43
East Lothian	266	269	274	280	300	0.67	89	88	77	78	75	0.64
East Renfrewshire	45	39	44	40	36	0.10	11	14	19	14	6	0.06
Edinburgh, City of	752	781	790	800	840	0.36	266	290	283	318	238	0.51
Eilean Siar	82	77	78	74	72	0.58	18	19	23	22	22	0.88
Falkirk	311	293	287	277	335	0.48	82	100	93	78	83	0.46
Fife	671	578	534	559	565	0.34	196	216	173	175	219	0.53
Glasgow City <sup>1</sup>	1,915	1,861	1,816	1,788	1,814	0.62	755	732	759	693	656	0.95
Highland	575	552	466	522	477	0.45	167	141	117	114	103	0.44
Inverclyde	91	85	81	78	72	0.20	20	19	16	14	12	0.14
Midlothian	489	531	507	478	522	1.44	180	181	189	184	188	1.92
Moray	139	130	141	120	131	0.33	26	35	41	39	34	0.38
North Ayrshire	232	236	232	170	190		24	28	18	15	27	0.18
North Lanarkshire	485	447	513	515	525	0.35	134	130	156	143	120	0.31
Orkney	49	53	51	46	33	0.34	13	11	6	4	3	0.14
Perth & Kinross	411	427	480	435	406	0.60	125	131	139	130	118	0.76
Renfrewshire	207	214	191	184	205	0.26	30		24	23	22	0.11
Scottish Borders	91	84	87	83	89	0.17	24	23	23	21	26	0.23
Shetland	117	122	129	123	131	1.29	16	19	16	12	15	0.63
South Ayrshire	276	283	297	299	298	0.57	74	66	53	66	53	0.46
South Lanarkshire	628	552	670	656	654	0.46	412		262	246	229	0.63
Stirling	210	212	220	208	216		37		39	24	37	0.41
West Dunbartonshire	276	277	283	272	283	0.67	48		48	37	33	0.32
West Lothian	332	304	319	316	320	0.42	122	101	129	113	123	0.58

Households in temporary accommodation by accommodation type and local authority: 31 March 2013

Table 14

nousenoids in tempora			mber of ho					olds with c	hildren or	pregnant		Total n	umber of c	hildren	Table 14
	Social sector <sup>1</sup>	Hostel	Bed & Breakfast	Other <sup>2</sup>	Total	Social sector <sup>1</sup>	Hostel	Bed & Breakfast	Other <sup>2</sup>	Total	Social sector <sup>1</sup>	Hostel	Bed & Breakfast	Other <sup>2</sup>	Total
Scotland	7,061	1,290	1,170	950	10,471	2,607	51	17	261	2,936	4,398	66	21	362	4,847
Aberdeen City	253	52	19	0	324	56	0	0	0	56	85	0	0	0	85
Aberdeenshire	318	33	92	4	447	182	5	2	3	192	310	8	2	4	324
Angus	139	0	0	0	139	3	0	0	0	3	5	0	0	0	5
Argyll & Bute	39	0	1	98	138	14	0	0	30	44	17	0	0	49	66
Clackmannanshire	36	0	49	45	130	17	0	0	6	23	18	0	0	5	23
Dumfries & Galloway	138	63	30	42	273	46	0	0	8	54	80	0	0	14	94
Dundee City	160	146	0	11	317	66	0	0	3	69	123	0	0	4	127
East Ayrshire	13	15	0	0	28	4	0	0	0	4	3	0	0	0	3
East Dunbartonshire	138	7	6	10	161	49	0	0	0	49	94	0	0	0	94
East Lothian	223	31	46	0	300	75	0	0	0	75	97	0	0	0	97
East Renfrewshire	32	0	4	0	36	6	0	0	0	6	12	0	0	0	12
Edinburgh	536	0	304	0	840	238	0	0	0	238	388	0	0	0	388
Eilean Siar	41	0	29	2	72	21	0	1	0	22	30	0	0	0	30
Falkirk	275	0	2	58	335	83	0	0	0	83	117	0	0	0	117
Fife	484	46	35	0	565	206	7	6	0	219	322	6	11	0	339
Glasgow City	1,384	202	108	120	1,814	652	0	0	4	656	1,223	0	0	9	1,232
Highland	127	35	240	75	477	71	12	0	20	103	118	15	0	27	160
Inverclyde	44	28	0	0	72	11	1	0	0	12	16	1	0	0	17
Midlothian	179	22	82	239	522	84	0	2	102	188	117	0	3	127	247
Moray	41	69	0	21	131	17	9	0	8	34	20	14	0	14	48
North Ayrshire	145	34	0	11	190	21	1	0	5	27	23	0	0	5	28
North Lanarkshire	490	15	0	20	525	120	0	0	0	120	225	0	0	0	225
Orkney	27	3	0	3	33	3	0	0	0	3	14	0	0	0	14
Perth & Kinross	174	160	0	72	406	67	11	0	40	118	122	16	0	52	190
Renfrewshire	198	0	7	0	205	22	0	0	0	22	38	0	0	0	38
Scottish Borders	88	0	1	0	89	25	0	1	0	26	39	0	0	0	39
Shetland	116	0	10	5	131	12	0	1	2	15	18	0	2	3	23
South Ayrshire	157	60	67	14	298	48	1	0	4	53	81	1	0	8	90
South Lanarkshire	506	123	4	21	654	219	1	1	8	229	339	2	1	12	354
Stirling	97	63	13	43	216	19	3	2	13	37	18	3	2	22	45
West Dunbartonshire	221	38	11	13	283	31	0	0	2	33	63	0	0	5	68
West Lothian	242	45	10	23	320	119	0	1	3	123	223	0	0	2	225

#### Notes

<sup>1.</sup> Includes local authority and housing association stock.

<sup>2.</sup> The category 'other' includes mainly private landlords.

Accommodation in 'other' category includes property leased by the local authority to provide temporary accommodation for homeless applicants.

## This table has been revised at 17:00 on 16 July 2013

Numbers of households in unsuitable accommodation, as defined by the Unsuitable Accommodation Order, by local authority area 31 March 2010 to 31 March 2013

31 March 2010 to 31 M	arch 2013												Table 15a
			2010				2011				2012		2013
		as at 30		as at 31		as at 30		as at 31	1	as at 30		as at 31	as at 31
0 - 1 - 1	March	June	September			June	September			June	September		March
Scotland	46	55	29	18	45	25	29	13	20	19	8	7	17
Aberdeen City	-	-	1	-	2	-	1	-	_	1	-	-	2
Aberdeenshire	-	-	-	-	1	-	2	2	2	1	-	3	2
Angus	-	-	-	-	-	-	-	-	-	-	-	-	-
Argyll & Bute	-	1	-	-	-	1	-	-	1	-	-	-	-
Clackmannanshire	-	-	-	-	1	-	-	-	-	-	1	-	-
Dumfries & Galloway	-	2	-	-	-	-	-	-	-	-	-	-	-
Dundee City	-	-	-	-	-	-	-	-	-	-	-	-	-
East Ayrshire	-	-	-	-	-	-	-	-	-	-	-	-	-
East Dunbartonshire	6	5	-	-	1	-	-	-	1	-	2	-	-
East Lothian	1	1	1	-	1	-	-	-	-	-	-	-	-
East Renfrewshire	1	-	-	1	-	-	-	-	-	1	1	-	-
Edinburgh	-	-	-	-	-	1	-	-	-	-	-	-	-
Eilean Siar	-	1	2	2	-	-	-	-	-	-	-	-	1
Falkirk	1	1	1	2	1	-	-	-	-	-	-	-	-
Fife	7	14	7	10	26	16	10	9	7	11	-	-	6
Glasgow City	2	2	-	-	-	-	2	-	-	-	1	-	-
Highland	11	-	10	-	4	4	3	1	3	-	-	1	-
Inverclyde	-	-	-	-	-	-	-	-	-	-	-	-	-
Midlothian	2	1	6	1	3	-	4	-	5	4	3	-	2
Moray	4	1	-	-	-	-	-	-	-	-	-	-	-
North Ayrshire	-	-	-	-	-	-	-	-	-	-	-	-	-
North Lanarkshire	-	-	-	-	-	-	-	-	-	-	-	-	-
Orkney	-	-	-	-	-	-	-	-	-	-	-	-	-
Perth & Kinross	4	8	-	-	-	-	-	-	-	-	-	-	-
Renfrewshire	-	-	-	-	-	-	-	-	-	-	-	-	-
Scottish Borders	-	-	-	-	-	-	-	-	-	-	-	-	-
Shetland	-	-	-	-	-	-	-	-	-	-	-	1	1
South Ayrshire	2	2	-	2	2	-	1	-	-	-	-	-	-
South Lanarkshire	4	16	1	-	3	3	5	1	1	-	-	2	2
Stirling	1	-	-	-	-	-	-	-	-	-	-	-	-
West Dunbartonshire	-	-	-	-	-	-	-	-	-	-	-	-	-
West Lothian	-	-	-	-	-	-	1	-	-	1	-	-	1

Breaches of Unsuitabl	e Accomm	odation C		al authority	area: 31	March 2	010 - 31 Marc	ch 2013					Table 15b
			2010				2011				2012		2013
	00.04.21	as at 30	as at 30	as at 31	00 0t 21	as at 30	as at 30	as at 31	ac at 21	aa at 20	as at 30	as at 31	as at 31
	March		September			June	September			June	September		March
Scotland	9	4	11	7	15	11	10	3	8	1	<u>d</u>	2	4
Aberdeen City	_	-	1	· <u>-</u>	2	•	-	-	_		-	_	-
Aberdeenshire	_	_	-	_	_	_	_	_	_	_	-	_	_
Angus	_	_	_	_	_	_	_	_	_	_	_	_	-
Argyll & Bute	_	1	_	_	_	_	_	_	_	_	_	_	_
Clackmannanshire	_	-	_	_	1	_	_	_	_	_	1	_	-
Dumfries & Galloway	_	_	_	_	_	_	_	_	_	_	-	_	_
Dundee City	_	_	_	_	_	_	_	_	_	_	_	_	_
East Ayrshire	_	_	_	_	-	_	_	_	_	_	_	_	_
East Dunbartonshire	_	_	_	-	_	-	_	-	_	-	_	-	-
East Lothian	_	-	_	_	_	-	_	_	_	-	-	_	_
East Renfrewshire	_	-	_	_	_	-	_	_	_	-	-	_	_
Edinburgh	_	-	_	_	_	1	_	_	_	-	-	_	_
Eilean Siar	_	-	1	2	_	-	_	_	_	-	-	_	1
Falkirk	1	1	1	2	1	-	_	_	_	-	-	_	_
Fife	1	1	2	2	4	8	4	2	6	-	-	_	1
Glasgow City	1	_	_	_	_	-	1	_	_	-	-	_	-
Highland	3	_	1	_	4	1	1	_	_	-	-	1	-
Inverclyde	_	_	_	_	_	-	_	_	_	-	-	_	-
Midlothian	_	-	4	1	3	-	3	-	2	1	3	-	1
Moray	1	_	-	-	_	-	-	-	_	-	-	-	-
North Ayrshire	-	-	-	-	_	-	-	-	-	-	-	-	-
North Lanarkshire	-	-	-	-	_	-	-	-	-	-	-	-	-
Orkney	-	-	-	-	-	-	-	-	-	-	-	-	-
Perth & Kinross	-	-	-	-	_	-	-	-	-	-	-	-	-
Renfrewshire	-	-	-	-	_	-	-	-	-	-	-	-	-
Scottish Borders	-	-	-	-	-	-	-	-	-	-	-	-	-
Shetland	-	-	-	-	_	-	-	-	-	-	-	1	1
South Ayrshire	-	-	-	-	-	-	-	-	_	-	-	-	-
South Lanarkshire	2	1	1	-	-	1	1	1	_	-	-	-	-
Stirling	-	-	-	-	-	-	-	-	_	-	-	-	-
West Dunbartonshire	-	-	-	-	-	-	-	-	_	-	-	-	-
West Lothian	-	-	-	-	_	-	-	-	-	-	-	-	-

# This table has been revised at 17:45 on 17 September 2013

Matifications	af haucahalda at rick	of homelessness due to eviction.	hy local authority area
NOUNCAUOUS	OL HOUSEHOIUS AL HSK	or nomeressness due to eviction.	DV IOCAL AUTHORITY ATEA

Та	bl	е	1	6
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Notifications of flouser	iorao at mar or	Apr-Jun 2012	445 15 5115115		July-Sept 2012			Oct-Dec 2012			Jan-Mar 2013	3			
	Notification by Housing	Notification by private	Notification by Creditor	Notification by Housing	Notification by private	Notification by Creditor	Notification by Housing	Notification by private	Notification by Creditor	Notification by Housing	Notification by private	Notification by Creditor			
	Association	landlord	Ť	Association	landlord	•	Association	landlord	•	Association	landlord	,			
	Number	Number	Number												
Scotland	979	106	3,147	922	187	2,761	751	140	2,474	806	133	2,977			
Aberdeen City	9	0	37	10	8	72	3	0	53	1	2	37			
Aberdeenshire	10	0	24	27	0	17	28	1	7	30	2	12			
Angus	10	1	34	11	4	50	9	4	47	2	3	69			
Argyll & Bute	25	7	28	19	9	30	18	5	26	7	1	25			
Clackmannanshire	5	0	30	3	1	25	5	0	19	8	2	21			
Dumfries & Galloway	55	3	29	71	2	34	54	3	24	68	3	33			
Dundee City	31	9	65	31	67	3	21	4	61	24	0	0			
East Ayrshire	47	3	98	56	1	142	27	3	97	69	3	102			
East Dunbartonshire	25	0	49	8	1	47	4	0	53	10	1	66			
East Lothian	9	3	66	6	2	41	2	1	23	5	2	54			
East Renfrewshire	3	0	31	4	0	45	1	0	51	0	0	33			
Edinburgh	43	20	337	36	15	226	0	32	134	27	23	308			
Eilean Siar	15	0	2	8	0	7	1	0	4	8	0	3			
Falkirk	14	0	126	6	0	106	6	0	111	10	0	106			
Fife	39	2	332	36	9	253	25	6	244	32	8	290			
Glasgow City	314	20	379	271	25	361	228	38	337	210	30	451			
Highland	12	2	83	15	4	84	2	4	33	6	1	72			
Inverclyde	28	2	52	26	2	48	25	2	62	24	1	68			
Midlothian	14	1	3	5	0	2	6	0	4	6	0	3			
Moray	10	3	23	10	1	22	6	6	18	6	2	18			
North Ayrshire	21	3	132	9	4	104	8	0	107	9	1	122			
North Lanarkshire	22	1	366	17	5	346	24	6	346	20	3	303			
Orkney	4	1	2	4	0	2	2	1	3	6	0	4			
Perth & Kinross	5	0	17	18	7	60	16	3	52	41	20	50			
Renfrewshire	58	8	176	94	4	104	49	5	91	51	8	117			
Scottish Borders	41	5	74	35	5	53	59	2	54	55	4	64			
Shetland	3	0	8	4	1	4	0	0	3	0	0	3			
South Ayrshire	14	4	40	10	1	43	2	2	31	6	1	31			
South Lanarkshire	25	5	244	15	3	186	12	3	209	15	3	268			
Stirling	3	0	33	4	1	37	1	1	39	8	2	37			
West Dunbartonshire	25	0	46	26	0	39	19	0	64	21	2	41			
West Lothian	40	3	181	27	5	168		8	67	21	5	166			

Please note: Figures for Highland for Jan-March 2013 have been estimated due to missing data.

## Individuals in households by gender and age:

Scotland: 2012-13 Table A

ocoliana. 2012-13			I able A
	Female	Male	All
Adults			
16-17	1,329	1,081	2,410
18-24	6,356	5,976	12,332
25-retirement	12,018	16,762	28,780
Retirement plus	565	437	1,002
All adults	20,268	24,256	44,524
Children			
0-4	4,145	4,309	8,454
5-11	3,291	3,442	6,733
12-15	1,427	1,475	2,902
16-18	409	448	857
All children	9,272	9,674	18,946
All households applying	in period		38,951

These tables are analysed by households.

The HL1 dataset records individual homelessness applications. Applications are defined as coming from the same household if they have been:

- linked to another application, and:
- the adult members and family circumstances are the same in both applications.

Household type and characteristics of main applicant: Scotland: 2012-13

Table B

					Main a	plicant					
Household type	Male 16- 17	Male 18- 20	Male 21- 24	Male 25- 64	Male 65+	Female 16-17	Female 18-20	Female 21-24	Female 25-59	Female 60+	All households
Single person male	783	1,680	2,342	11,733	334						16,872
Single person female						842	1,398	1,331	4,206	376	8,153
Single parent male	15	66	296	1,955	2						2,334
Single parent female						105	631	1,303	4,505	4	6,548
Couple without children	28	96	150	486	46	57	175	169	360	46	1,613
Couple with children	3	26	80	659	3	17	115	237	734		1,874
Other household without children	7	18	36	198	9	13	27	27	466	31	832
Other household with children	•	5	7	147	1	3	11	13	536	2	725
All main applicants	836	1,891	2,911	15,178	395	1,037	2,357	3,080	10,807	459	38,951

#### 7. Notes on tables

## Missing data

7.1. We are extremely grateful to all 32 Scottish local authorities who submitted their HL1 and HL2 returns on time. Highland Council were unable to provide details of section 11 notifications for the period January to March 2013 and so these have been estimated.

## **Policy Context**

- 7.2. In interpreting the statistics and analyses in this release, it is important to bear in mind that the information is derived from councils' administration of homelessness legislation. Trends can be affected by legislative changes, changes in interpretation of legislation or guidance and by changes in local authority recording practice. Where these have been identified, these are highlighted in the description of the main trends.
- 7.3. In 2001, the Scottish Parliament passed legislation which placed additional duties on councils to provide a minimum of temporary accommodation, advice and assistance to all applicants assessed as homeless. From September 2002, this took effect and councils have been required to provide temporary accommodation, advice and assistance to non-priority applicants who in the past would have received advice and assistance only. This has had a noticeable impact on applications, which has been reflected in changing assessments and outcomes for homeless people. Some tables in this release therefore present time series data so that this impact can be tracked.

## Data sources used

- 7.4. The statistics presented in this release relate to applications made under the legislation as well as individual households. Given the continuous nature of the recording system, figures are updated on an on-going basis and may differ from those previously published.
- 7.5. The data presented in these tables are based on the time period relevant to the analysis. In some cases, this might be when the application was made while, in others, this might when the assessment was made or when the application was completed. All years refer to financial vears.
- 7.6. To facilitate comparisons between authorities, some of the local authority tables are presented in the form of percentages. However, where the number of applications is small, the percentage figures should be treated with caution.
- 7.7. Unless otherwise stated, the assessment category of 'homeless' includes both homeless and potentially homeless, as well as unintentional and intentional homeless. Although the focus of the current legislative changes is on providing settled accommodation to those assessed as unintentionally homeless, the proportion of applications assessed as intentionally homeless and in priority need is relatively small. This category has therefore been combined with that of unintentionally homeless and in priority need for the more complex analyses.
- 7.8. In December 2001, the Scottish Executive changed its homelessness data collection system to an electronic case-based HL1 return to provide more detailed information on applications by individual households and to allow more timely reporting. The electronic data capture system allows cases to be registered and updated on a continuous basis, as well as enabling applications made by the same household to be linked.
- 7.9. The data collection system introduced in December 2001 allows analysis by individual households and the identification of repeat applications. However, this is not the case for

earlier data and so analyses comparing data over time will tend to refer to applications rather than individual households. This is also the case for analyses of flow through the assessment process where repeat applications by the same individual household might be assessed differently and have different outcomes. For other analyses, it is useful to distinguish individual households and so the unit of analysis (applications or individual households) is specified in the footnotes for each table/ chart.

- 7.10. The data collection was further revised in April 2007 in the light of the Homelessness etc. (Scotland) Act 2003, with some additional information included to reflect current best practice. Further information on the HL1 can be found at <a href="http://www.scotland.gov.uk/Topics/Statistics/15257/HL1revisions">http://www.scotland.gov.uk/Topics/Statistics/15257/HL1revisions</a>.
- 7.11. The estimated share of social lets by homeless applicants in Charts 24 to 26 was derived by expressing the number of homeless applicants securing a social let in 2012-13 as the outcome of their application as a percentage of the estimated number of local authority and housing association lets available to new tenants in 2012-13. For 2012-13, we have used the turnover rates calculated in previous years to estimate the number of relets for housing association and local authority dwellings. We have then added to this the number of social sector new build completions for 2012-13<sup>17</sup>.

#### Interpretation of statistics on temporary accommodation

- 7.12. The figures on households in temporary accommodation relate to households which have been placed in temporary accommodation by a local authority under the Homeless Persons legislation. This will include households for whom the local authority's decision and final action is still pending, as well as intentionally homeless households which were secured such accommodation and advice and assistance as a final action by the authority under the legislation. The data provide a snapshot picture of the numbers in temporary accommodation as at the last day of each quarter and are collected in the summary HL2 return.
- 7.13. Hostels, as temporary accommodation under the homeless persons legislation, were used mainly by Glasgow. In fact, almost all households in hostels in Glasgow were placed there by the authority under the Homeless Persons legislation. In other authorities, particularly in the cities, there may be households in hostels that have not been placed there by the local authority under the Homeless Persons legislation. Consequently, they are not recorded in the statistics.
- 7.14. In June 2005, the HL2 return was revised in order to monitor the implementation of the Homeless Persons (Unsuitable Accommodation) (Scotland) Order 2004. The revised return records the number of households with children or pregnant women in temporary accommodation as at the end of the quarter, the number of those in unsuitable accommodation as defined by the Order, and the number of those in accommodation which breaches the Order. Not all use of unsuitable accommodation is in breach of the Order as such use may be allowed under exceptional circumstances as defined in the Order (see summary of legislation below), and therefore the focus of this release is on actual breaches rather than all instances of use of unsuitable accommodation where exceptions may apply. To put the figures into the context, as at 31<sup>st</sup> March 2013, there were 23 uses of unsuitable accommodation, compared to 5 breaches of the Order.
- 7.15. From 31 March 2008, there is a break in comparability in the information on numbers of homeless applicants in temporary accommodation in Glasgow. The number of homeless households in temporary accommodation in Glasgow includes asylum seekers given indefinite leave to remain in the United Kingdom and who are in temporary accommodation. From 31 March 2008, there was a significant increase in such households as a consequence of the "Legacy" Case reviews undertaken by the Home Office. This introduced a discontinuity in the statistics for both Glasgow and for Scotland in the totals for all households and households

<sup>&</sup>lt;sup>17</sup> http://www.scotland.gov.uk/Topics/Statistics/Browse/Housing-Regeneration/HSfS/NewBuild

with children. To bridge the discontinuity, Glasgow have provided figures on the numbers of such households included at the end of each quarter from 31 March 2008. The additional numbers included are:-

Date	Households	Households with children or household member pregnant	Children
31 March 2008	542	522	1,092
30 June 2008	557	521	1,110
30 September 2008	460	423	891
31 December 2008	341	294	631
31 March 2009	271	230	501
30 June 2009	219	190	409
30 September 2009	255	215	454
31 December 2009	297	239	492
31 March 2010	330	227	481
30 June 2010	349	196	414
30 September 2010	300	159	347
31 December 2010	291	149	330
31 March 2011	249	131	291
30 June 2011	233	119	261
30 September 2011	181	90	203
31 December 2011	132	64	160
31 March 2012	93	46	111
30 June 2012	77	37	93
30 September 2012	71	37	91
31 December 2012	63	34	88

7.16. To reduce burden on Glasgow City Council, the data in the above table is longer collected.

#### Rounding

7.17. In some tables, where figures have been rounded, the total shown may not equal the sum of its constituent parts. The live nature of the current electronic system used for the case-based HL1 returns will result in figures being revised as data are updated, and current figures may differ from those previously published.

## How we maintain quality

7.18. The quality of this publication depends critically on the quality and consistency of the information supplied to us by councils on the HL1 and HL2 returns. The quality statement on the Scottish homelessness statistics website at <a href="http://www.scotland.gov.uk/Topics/Statistics/15257/quality">http://www.scotland.gov.uk/Topics/Statistics/15257/quality</a> sets out the ways in which we do this. The main focus of our systems is to ensure consistency between the HL1 and HL2 returns and consistency of the case level information within each HL1 return.

#### How we deal with revisions and corrections

7.19. Our approach to revisions and corrections is set in detail on the Scottish homelessness statistics website at <a href="http://www.scotland.gov.uk/Topics/Statistics/15257/revisionpolicy">http://www.scotland.gov.uk/Topics/Statistics/15257/revisionpolicy</a>. In summary, published statistics and supporting reference tables are generally revised when the figures next appear in any publication. However, if a revision is significant resulting in a major change to the published figures a note showing the revisions will be published as soon as possible on the homelessness statistics website. It will also be distributed to all known recipients of the originally published data via email and the ScotStat mailing list.

7.20. Local authorities in Scotland provide homelessness statistics as a by-product of their administration of Scottish homelessness legislation. The main users of homelessness statistics are local authorities, housing associations, The Scottish Government and voluntary bodies such as Shelter and the Homeless Action Scotland. In November 2011 we reestablished the Scottish homelessness statistics user provider group with representatives of providers and users of the statistics. We aim for the group to meet twice a year. The minutes and papers from meetings of the group can be found on the Scottish homelessness statistics website at <a href="http://www.scotland.gov.uk/Topics/Statistics/15257/22540">http://www.scotland.gov.uk/Topics/Statistics/15257/22540</a>

## Obtaining additional analyses

7.21. A set of reference tables providing a wider and more detailed suite of analyses for Scotland and Scottish local authorities is available at <a href="http://www.scotland.gov.uk/homelessstats">http://www.scotland.gov.uk/homelessstats</a>. The HL1 returns provide a very rich dataset capable of supporting a great deal more analysis than we provide in our regular publications and reference tables. If you can't find the analysis you need contact us at <a href="https://www.scotland.gov.uk/homelessstats">homelessnessstatisticsinbox@scotland.gov.uk/homelessstats</a>. We can also supply case level extracts from the HL1 database suitably anonymised to prevent disclosure.

## 8. Summary of current legislation

- 8.1. The Housing (Homeless Persons) Act 1977, now consolidated into Part II of the Housing (Scotland) Act 1987, introduced statutory duties on housing authorities to assist those who are homeless or threatened with homelessness (potentially homeless), including providing accommodation in certain circumstances.
- 8.2. The legislation currently requires local authorities to make inquiries into the circumstances of applicants to satisfy themselves whether the applicant is homeless or potentially homeless. Once the authority is satisfied this is the case, it must also determine whether the applicant has a priority need, whether he/she became homeless intentionally and, in some cases, whether the applicant has a local connection with another authority in Scotland, England or Wales. A local connection with an authority means that the applicant normally resided in that area from choice, either because he/she was employed in or had family associations with it, or for other special reasons.
- 8.3. Section 24 of the Housing (Scotland) Act 1987, as amended, defines homelessness for the purposes of the Act as follows. A person is homeless if he/ she has no accommodation in the UK or elsewhere. A person is also homeless if he/ she has accommodation but cannot reasonably occupy it, for example because of a threat of violence. A person is potentially homeless (threatened with homelessness) if it is likely that he/ she will become homeless within two months. A person is intentionally homeless if he/ she deliberately did or failed to do anything which led to the loss of accommodation which it was reasonable for him/ her to continue to occupy.
- 8.4. Section 25 of the Housing (Scotland) Act 1987, as amended, defines the categories of household regarded as having a priority need for accommodation. Further details can be found in the Code of Guidance on Homelessness. This is available on-line at: <a href="http://www.scotland.gov.uk/Publications/2005/05/31133334/33366">http://www.scotland.gov.uk/Publications/2005/05/31133334/33366</a>.
- 8.5. The Housing (Scotland) Act 2001 amends the 1987 Act and requires councils to provide a minimum of temporary accommodation, advice and assistance to all applicants assessed as homeless, regardless of whether they have been assessed as being in priority need. The Homelessness etc (Scotland) Act 2003 is more long-term in scope, notably introducing a phasing out of the distinction between priority and non-priority applications, and enabling the suspension of the test of local connection. The ultimate aim of the Act is to ensure that everyone assessed as being unintentionally homeless is entitled to settled accommodation by 2012.
- 8.6. In November 2012 the Scottish Parliament approved the Homelessness (Abolition of Priority Need Test) (Scotland) Order 2012 which gave effect to the commitment. From 31st December 2012 the priority need test for homeless households was abolished. As a result, from this date, all unintentionally homeless households are entitled to settled accommodation.
- 8.7. A local authority's duty to homeless households can be summarised as follows:-

## Unintentionally homeless [and in priority need]<sup>18</sup>

Provide temporary accommodation until permanent accommodation has been secured. Permanent accommodation is defined as:

- A Scottish Secure Tenancy (SST)
- A Scottish Assured Tenancy (not a Short Scottish Secure Tenancy)
- If the applicants has previously been evicted for anti-social behaviour in the last 3 years, or if they are subject to an anti-social behaviour order - a short SST can be offered.

<sup>&</sup>lt;sup>18</sup> If before 31<sup>st</sup> December 2012.

In some circumstances, the local authority can provide non-permanent accommodation. These circumstances are laid out in the Homeless Persons (Provision of Non-permanent Accommodation) (Scotland) Regulations 2010

Under certain circumstances, a local authority may apply a local connection test and refer the applicant to another local authority. However, the receiving local authority must then secure settled accommodation for the applicant.

## Intentionally Homeless [and in Priority Need, / Homeless and not in Priority Need]

Provide temporary accommodation for a reasonable period of time, advice and assistance.

## Potentially homeless, unintentionally so [and in Priority Need]

Take reasonable steps to secure that accommodation does not cease to be available.

# <u>Potentially homeless, intentionally so [and in Priority Need / Potentially Homeless and not in Priority Need]</u>

Provide advice and assistance to help retain accommodation

- 8.8. The Homeless Persons (Unsuitable Accommodation) (Scotland) Order 2004 came into force on 6 December 2004, and is intended to prevent the routine use of unsuitable temporary accommodation for households with family commitments. Under this Order, local authorities cannot put households with children and pregnant women into temporary accommodation which is not suitable, unless exceptional circumstances apply. Unsuitable accommodation is defined in the Order as accommodation which does not meet standards relating to the physical properties of the accommodation (the physical standard), its proximity to health and education services (the proximity standard) and its suitability for use by children (the safety standard).
- 8.9. While the Order provides for exceptional circumstances in which accommodation which does not meet the physical and/or proximity standards may be used, the safety standard must always be met. Further details can be found in the Code of Guidance available on-line at: http://www.scotland.gov.uk/Publications/2005/05/31133334/33366.
- 8.10. Section 11 of the Homelessness etc (Scotland) Act 2003, which came into force on 1 April 2009, aims to assist local authorities to prevent homelessness. The legislation requires landlords and creditors to inform local authorities when they raise proceedings for possession of a property or serve certain other notices which would put the household at risk of homelessness due to eviction.
- 8.11. Not all section 11 notices will lead to eviction. The requirement on landlords and creditors in section 11 aims to ensure that, at an early stage, local authorities are alerted to households at risk of homelessness due to eviction or property repossession. Local authorities may be able to respond on an individual basis to prevent homelessness occurring, and use the information in the notices to help inform strategic planning within homelessness services and of prevention activity across a range of services and assist those facing the threat of homelessness.

#### 9. COMPARABILITY WITH OTHER UK HOMELESSNESS STATISTICS

## **England**

- 9.1. In England, Part 7 of the Housing Act 1996 and the Homelessness Act 2002 place statutory duties on local housing authorities to provide assistance to people who are homeless or threatened with homelessness. Authorities must consider all applications from people seeking accommodation or assistance in obtaining accommodation. A main homelessness duty is owed where the authority is satisfied that the applicant is eligible for assistance, unintentionally homeless and falls within a priority need group, which are specified in the legislation (eg households with dependent children or a pregnant woman).
- 9.2. Where a main duty is owed, the authority must ensure that suitable accommodation is available for the applicant and his or her household until a settled home becomes available for them. Where households are found to be intentionally homeless or not in priority need, the authority must make an assessment of their housing needs and provide advice and assistance to help them find accommodation for themselves. Where the applicant is found to be intentionally homeless but falls in a priority need category the authority must also ensure that accommodation is available for long enough to give the applicant a reasonable opportunity to find a home.
- 9.3. Data on local authorities' activities in carrying out their statutory homelessness duties are collected on the quarterly P1E return.
- 9.4. The most recent statutory homelessness statistics for England are available at : <a href="http://www.communities.gov.uk/housing/housingresearch/housingstatistics/housing

## Wales

9.5. In Wales, local authorities are bound by the same statutory duties as those in England. The data is collected on a quarterly local authority level WHO12 return, similar to the P1E form in England. The most recent statutory homelessness statistics for Wales are available at: http://wales.gov.uk/topics/statistics/headlines/housing2011/110818/?lang=en

## Northern Ireland

9.6. In Northern Ireland statistics on homelessness are sourced from the Northern Ireland Housing Executive (NIHE). Under the Housing (NI) Order 1988, NIHE has a similar statutory responsibility to secure permanent accommodation for households who are unintentionally homeless and in priority need; to secure temporary accommodation in a variety of circumstances and to provide advice and assistance to those who are homeless or threatened with homelessness. The most recent statutory homelessness statistics for Northern Ireland are available at:

http://www.dsdni.gov.uk/index/publications/housing bulletins.htm

#### Scotland

9.7. Scottish homelessness statistics are available at: <a href="http://www.scotland.gov.uk/homelessstats">http://www.scotland.gov.uk/homelessstats</a>

#### Key similarities and differences

- 9.8. Because of the differences in collection methods and in the legislative duties to homeless households in Scotland following the 2001 housing legislation care needs to be taken in comparing homelessness statistics across the 4 countries.
- 9.9. In England and Wales analyses for 'households accepted by local authorities as owed a main homelessness duty' are equivalent to Scottish analyses for unintentionally homeless households in priority need.

9.10. Under the Scottish legislation local authorities have wider duties to assist non-priority homeless households. In addition, a key part of the Scottish legislation, often referred to as the 2012 homelessness commitment, has led, by design, to increasing proportions of homeless households being assessed as being in priority need. As a direct consequence of these changes, significantly higher proportions of all homeless and priority homeless in Scotland are single person households.

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